

Cabinet's Response to Scrutiny Review - Domestic Abuse

Please note:

Coordinated Action Against Domestic Abuse (CAADA); is now known as 'Safelives'.

Recommendation	Cabinet Decision <i>(Accepted/ Rejected/ Deferred)</i>	Cabinet Response and Update (5th November 2014) <i>(detailing proposed action if accepted, rationale for rejection, and why and when issue will be reconsidered if deferred)</i>	Officer Responsible	Action by (Date)
<p>1</p> <p>In order to facilitate longer term planning and retain skilled and experienced staff IDVAS funding should be mainstreamed rather than being 12 monthly.</p>	<p>Accept</p>	<p>The council fully endorses the intention of this recommendation, but following discussions between Departments we are unable to accept this at this time. The proposal would require funding up front from mainstream budgets which, due to current budget pressures, it has not been possible to achieve. The responsible officer will have discussions with key partners to look at funding from a multi-agency perspective.</p> <p>November 2014:</p> <p>Mainstreamed funding has been achieved for the retention of the current service capacity. Interim funding has been achieved to expand the service for 12 months and discussions continue with the Police and Crime Commissioner to secure funding to maintain service expansion for the longer term</p> <p><u>August 2015:</u></p> <p>The two Independent Domestic Violence Advocates funded by RMBC (Rotherham Borough Council)</p>	<p>Sam Newton</p>	<p>June 2015</p>

		<p>have been joined from the 1st June 2015 by two additional Independent Domestic Violence Advocate's on a one year contract funded by the Police Crime Commissioner. Within the last 12 months Rotherham MARAC (Multi Agency Risk Assessment Committee) discussed 502 cases, to support these cases SafeLives recommends there are 5.5 Full Time Employed IDVA (Independent Domestic Violence Advocates). Rotherham support's a higher number of cases through the MARAC than we would expect on national averages (nationally we anticipate 40 cases per 10,000 adult females, Rotherham discuss 47).</p> <p>The Rotherham Independent Domestic Violence Advocate team now has 4 workers, which is less than the 'SafeLives' recommendation for the current needs of the people of Rotherham.</p>			
2	<p>A full audit of need for domestic abuse support and services is recommended with a view to moving towards joint commissioning of services.</p>	Accept	<p>Domestic Abuse now features in the Joint Strategic Needs Assessment. Although the Joint Strategic Needs Assessment now includes Domestic Abuse and an analysis of Domestic Abuse provision for 16 – 18 years was undertaken by Children's and Young People's Services in 2013/14, a full needs audit is to be undertaken. This will be completed by March 2014 and this will be led by RMBC (Rotherham Metropolitan Borough Council).</p> <p>November 2014:</p> <p>Now that Domestic Abuse features in the Joint Strategic Needs Assessment it is reviewed and refreshed every quarter. A contracts compliance officer is continuing with annual contracting reviews</p>	<p>Chrissy Wright / Claire Smith</p>	<p>August 2015 Completed.</p>

		<p>including Domestic Abuse service providers. Services are being reviewed in line with future procurement processes and the joint commissioning discussions are being progressed.</p> <p><u>August 2015:</u></p> <p>An Equality Assessment was completed in November 2014 which included consultation with providers and service users. The procurement exercise is now completed and 2 services were tendered. A housing related support service providing floating support for men and women experiencing domestic abuse and a service for BME (black, minority, ethnic) women (which included the need to signpost men appropriately). The contracts have been awarded to the winning bidder and the new contracts should commence in October 2015. An implementation plan has been developed by the provider and this will be monitored by commissioning</p>		
<p>3 Agencies need to ensure a balance of appropriate workshop based training and e-learning is available for all relevant staff, workers and professionals, considering joint commissioning and joint funding to make the best use of time and resources.</p>	<p>Accept</p>	<p>A proposal to review and refresh the domestic abuse training provision is being prepared for discussion and approval at DAPG (Domestic Abuse Priority Group)</p> <p>November 2014:</p> <p>A proposal to review and refresh the domestic abuse training provision is to be presented to DAPG (Domestic Abuse Priority Group). Action in relation to this review has been delayed by commissioning process and managerial changeovers. However, agreement has been reached to ensure that mental health and substance misuse service staff will now</p>	<p>Jan Bean</p>	<p>September 2015</p>

		<p>access the Multi Agency Domestic Abuse Training. Attendance on this training is monitored by the RMBC (Rotherham Metropolitan Borough Council) Directions team and the RLSCB.(Rotherham Local Safeguarding Children Board)</p> <p><u>August 2015:</u></p> <p>Domestic Abuse Training Task and Finish Group has been actioned to review existing training modules and customised E-Learning is now available for Domestic Abuse. When complete the proposed training will be presented at the DAPG (Domestic Abuse Priority Group) for approval. Mental health and substance misuse service staff within RDASH are accessing the Multi Agency Domestic Abuse Training, this is monitored through RMBC Directions Team.</p>			
4	Members recommend that the statutory agencies i.e. the Council, Police and Health explore and report back on the feasibility of a pooled budget for domestic abuse services.	Accept	<p>The SRP (Safer Rotherham Partnership) Executive agreed this recommendation on 08.01.14, but noted this was an extensive piece of work which, if a pooled budget was approved, would transform Domestic Abuse service provision in Rotherham. This also links to recommendation 1.</p> <p>November 2014:</p> <p>The development of a MASH (Multi Agency Safeguarding Hub) is underway and this has superseded work on a pooled budget. The co-location of key partners who will eventually form the MASH (Multi Agency Safeguarding Hub) (CYPS (Children and Young Persons Service), Police, Health) was completed by the 8th September.</p>	Samantha Perrins	Aug 2015

		<p>Following on from this a number of workshops are planned to develop and implement the future operation of the co-located services as a MASH (Multi Agency Safeguarding Hub). Part of this service transformation has included co-location of the Independent Domestic Violence Advisors with South Yorkshire Police's Domestic Violence Officers and has strengthened our response to high risk victims of Domestic Abuse. The co-location of Domestic Abuse support provision has also improved information sharing in cases with the risk is not high and is improving early intervention responses</p> <p><u>August 2015:</u></p> <p>Kelly White is no longer responsible for task 4 detailed above, the responsibility has been designated to Samantha Perrins MASH (Multi Agency Safeguarding Hub) Service Manager. Ms Perrins will provide an Update in the next couple of days.</p> <p>Update by Samantha Perrins August</p> <p>Please see attached DA story board which has been created for Ofsted, progress board and improvement board</p>		
<p>5 Members recommend that agencies explore and report back on the feasibility of an integrated joint working approach across all risk levels, such as a "one stop shop" or a "golden number" for domestic abuse referrals.</p>	<p>Accept</p>	<p>We are currently exploring the co-location of Domestic Abuse service providers in order to improve the multi-agency working in cases of Domestic Abuse. If this is achieved it is anticipated there will be a central number for victims to telephone for support and advice.</p>	<p>CI Ian Womersley/Sgt Shane Fox</p>	<p>Completed September 2014</p>

		<p>We are also investigating the feasibility of linking in with help line provision in other areas of South Yorkshire and moving this forward will be subject to available funding.</p> <p>November 2014:</p> <p>We have explored this recommendation as part of the work to transform DA (Domestic Abuse) service delivery through co-located service provision that has been achieved through the ongoing implementation of the MASH (Multi Agency Safeguarding Hub). We have found this this is not feasible as not all DA (Domestic Abuse) support services are co-located at this time</p>		
<p>6 The SRP Board should ensure sufficient resource allocation to enable any domestic homicide reviews to comply with the revised statutory guidance published by the Home Office in June 2013.</p>	<p>Accept</p>	<p>A paper was presented to the Safer Rotherham Partnership Executive on the 29th November 2013. This proposed that the Independent Chairing and report authoring of future Domestic Homicide Reviews (DHRs) would be jointly financed by the statutory partners of the Safer Rotherham Partnership. This proposal was considered by the Safer Rotherham Partnership and agreed on (insert date).</p> <p>The contributions will be as follows:</p> <p>Health (CCG – Clinical Commissioning Groups) – 30% RMBC (Rotherham Metropolitan Borough Council) – 30% SYP (South Yorkshire Police) – 30% NPS (National Probation Service) - 10%</p>	<p>Cherryl Henry-Leach</p>	<p>Completed – 19/12/13</p>

<p>7</p> <p>Domestic abuse is an issue that cuts across multiple portfolios therefore Cabinet might wish to consider identifying a Cabinet lead for domestic abuse.</p>	<p>Accept</p>	<p>The Chair of the Safer Rotherham Partnership Domestic Abuse Priority Group has discussed this the elected members for Safeguarding Adults and Children and have the recommendation confirmed by the Leader of the Council</p> <p>November 2014:</p> <p>In May 2014 it was confirmed that Councillor John Doyle, the elected cabinet member for Adult Social Care and Health, has been identified as the Cabinet lead for Domestic Abuse, which now sits within his portfolio</p>	<p>Chrissy Wright</p>	<p>Completed June 2014</p>
<p>8</p> <p>As Domestic Abuse is a priority it should be made more explicit within other key strategies and plans. The JSNA and HWBS are both being refreshed, as is the Council's Corporate Plan, so this provides an opportunity to strengthen the focus on domestic abuse.</p>	<p>Accept</p>	<p>This is completed, as the Joint Strategic National Assessment (JSNA) has recently been refreshed and now includes Domestic Abuse. The Health and Well Being strategy will incorporate Domestic Abuse when it is next refreshed. In the interim, the Joint Strategic National Assessment (JSNA) will be the key resource to inform plans and priorities across the council and partners.</p> <p>Members may wish to note that the Safer Rotherham Partnership has identified its priorities for the Joint Strategic Intelligence Assessment (JSIA) and Domestic Abuse has been confirmed as one of the Safer Rotherham Partnership's priorities for 2014/15. The review that the SRP will undertake in relation to recommendation 12 will, it is anticipated, strengthen the links between the Joint Strategic Intelligence Assessment (JSIA) and the Joint Strategic National Assessment (JSNA)</p>	<p>Kate Green/Cherryl Henry-Leach</p>	<p>Completed - 19.12.13</p>

<p>9</p> <p>Drugs and alcohol play a significant part in domestic abuse cases, especially for standard/medium risk; therefore work-streams should take account of domestic abuse.</p>	<p>Accept</p>	<p>The Drugs and Alcohol Team (DAAT) within Rotherham Public Health are to arrange a workshop and invite all relevant partners to attend. This will enable to build a data profile in relation to Domestic Abuse where substance misuse is a feature. This will inform service responses to victims and perpetrators who may be in need of NHS (National Health Service) services to reduce the dependence on drugs and alcohol.</p> <p>November 2014:</p> <p>The merger of the DA (Domestic Abuse) Forum and Domestic Abuse Priority Group (please refer to Item 12) and merged terms of reference for the Domestic Abuse Priority Group has ensured that the Drugs and Alcohol Team within Rotherham are now represented at the Domestic Abuse Priority Group. The workshop is being progressed.</p> <p><u>August 2015:</u></p> <p>Front line staff training has been provided throughout Rotherham on drugs and alcohol awareness however should it be felt this requires repetition then this can be arranged through Malcom Chiddey, Drug Intervention Programme Strategic Manager to arrange further training, this will be discussed at the next DAPG meeting.</p>	<p>Anne Charlesworth</p>	<p>September 2015</p>
<p>10</p> <p>Links with schools/colleges and other local organisations who work with 16-17 year old young people need to be strengthened to ensure age appropriate</p>	<p>Accept</p>	<p>The Personal Health and Social Education (PHSE) Curriculum in schools does not feature Domestic Abuse as routine. However, PHSE leads are updated as to how sensitive issues such as Domestic Abuse can be addressed within the PHSE</p>	<p>Kay Denton-Tarn/Sherran Finney/Cherryl Henry Leach</p>	<p>Completed September 2014</p>

<p>services and support.</p>		<p>curriculum. Discussions are underway to adapt current Domestic Abuse training materials to ensure they are relevant for delivery within schools.</p> <p>Discussion is also underway with local colleges to ensure they are familiar with contemporary Domestic Abuse processes and referral pathways (e.g. referral to MARAC) in addition to their statutory safeguarding obligations.</p> <p>November 2014:</p> <p>Discussions are underway to adapt current Domestic Abuse training materials to ensure they are relevant for delivery within schools.</p> <p>Rotherham also agreed to adopt the National Young Persons Advocacy Programme in March 2014 with support from the Coordinated Action for Domestic Abuse in relation to training delivery. In March 2013, DAPG (Domestic Abuse Priority Group) agreed that the YPVA role will sit in the IDVA (Independent Domestic Violence Advocate) service in line with emerging best practice in relation to this programme at a national level. The Lead IDVA has achieved CAADA accreditation as a YPVA, and with the agreement of DAPG (Domestic Abuse Priority Group) is now case managing 16/17 year olds being referred to the MARAC process. Her role to ensure that this age group are safeguarded by ensuring that the MARAC and safeguarding processes are effectively aligned and is risk led. In cases where the victim is 13 – 15, the YPVA is available to provide specialist advice to ensure a risk led response through child safeguarding processes.</p>		
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<p>11 Sexual violence should be integral to strategies and plans for work on violence against women and girls, whether it occurs in domestic or non-domestic settings.</p>	<p>Accept</p>	<p>The South Yorkshire Rape Steering Group is looking at developing a South Yorkshire wide strategy. This group will feedback progress from the County level meetings and assist local authority leads to translate the county wide priorities into relevant local strategies. In the New Year, we will identify which Council lead will hold the lead for sexual violence - Public Health or the Community Safety Partnership.</p> <p>The South Yorkshire Sexual Violence strategy is currently under development. Sexual Violence has been aligned with Domestic Abuse in the SRP Strategy that responds to the nation agenda to End Violence Against Women and Girls. Agreement has been reached that Public Health is to be the lead agency for this work in Rotherham and we are awaiting confirmation from Public Health who the lead officer is to be</p> <p>August 2015:</p>	<p>Lynsey Fenwick</p>	<p>August 2015</p>

		Zena Jones is now the SARC (Sexual Assault Referral Centre) Manager, Public Health commission Sexual Health Service within Rotherham, the Public Health Lead for Sexual Health is Jo Abbott, Consultant in Public Health. NHS England commission the SARC service within Rotherham.		
12				
A full review of domestic abuse structures, communications and governance arrangements within the SRP should be carried out to clarify and reaffirm roles and responsibilities between:				
a) DAPG and RDAF	Accept	Discussions between the Safer Rotherham Partnership Domestic Abuse Priority Group and Forum are underway. It is anticipated that the outcome of those discussions will be the two groups will be merged from April 2014.	Chrissy Wright	Completed May 2014
b) SRP Executive, JAG and DAPG	Accept	The Domestic Abuse Priority Group and Forum agreed to merge in May 2014. The SRP accept there is a need to ensure other Boards and Partnerships are clear on the reporting structures for Domestic Abuse to the SRP. The Executive agreed, on 08.01.14, to lead this review The SRP have ensured that governance for DA sits within their structures and this has been communicated to other Boards and Partnerships. DAPG has also formally agreed and nominated DAPG representative who sits at the JAG. At an	Steve Parry	Completed May 2014

		operational level, training ensures DA reporting procedures have a focus within training and links to other forms of abuse and DA are recognised			
13	The ACPO DASH risk assessment form should be used by all agencies, supported by training, to ensure a universal and consistent approach to risk assessment	Accept	<p>SYP advise that they are on target to switch to use of this risk assessment tool in February 2014 and will be training front line Police staff throughout January and February. The MARAC and Risk Assessment Workshop will also continue to be run and, as Multi Agency Training, will be open to all agencies who come into contact with cases where Domestic Abuse is a feature.</p> <p>November 2014: South Yorkshire Police confirmed that they are now using the ACPO DASH Domestic Abuse risk assessment tool</p>	Pete Horner/Cherryl Henry-Leach	Completed March 2014
14	A standard multi-agency protocol and process should be developed for standard and medium risk assessment to ensure consistency in approach and common pathways communicated and understood by all partners, to include risk assessment in children's health and social care such as pre-birth assessments	Accept	<p>The RLSCB (Rotherham Local Safeguarding Children Board) has a Domestic Abuse protocol (from 2008). This is to be reviewed to ensure consistency and common pathways that are clearly understood by partners in cases non-high risk cases of Domestic Abuse. Pre Birth Assessments where Domestic Abuse has been identified as an issue during pregnancy are now being undertaken.</p> <p>The protocol has been reviewed and requires refresh to ensure that pathways are embedded and contemporary practice reflected in the protocol. This will now align with the progress of the MASH (Multi Agency Safeguarding Hub) development</p>	Phil Morris/Cherryl Henry-Leach	Completed October 2014
15	A standard multi-agency protocol and process should be developed for contacting victims at all risk levels to avoid duplicating	Accept	Much of the duplication in contacting victims of Domestic Abuse links to national protocol between the Police and Victim Support. We are currently exploring how the duplication of contacting victims of	Cherryl Henry-Leach	March 2015

<p>referrals or initial contact.</p>		<p>Domestic Abuse and sexual violence can be reduced at a local level. This may be achieved through co located service provision which we are currently exploring.</p> <p>November 2014:</p> <p>We have not been able to progress this recommendation as Victim Support have national level agreement that the Police will refer all victims of crime to them and, as a result, they will contact all victims referred to them – including DA victims. Work is being undertaken at a County level to obtain agreement that Domestic Abuse victims assessed as high risk by Police will not be referred to Victim Support as they are referred to the IDVA service when referred to MARAC (Multi Agency Risk Assessment Committee)</p>		
<p>16 Subject to agreement with CAADA Members recommend that NHS South Yorkshire and Bassetlaw be approached with a view to rolling out the GP flowchart setting out how to respond to domestic abuse to dentists and pharmacists.</p>	<p>Accept</p>	<p>Whilst we welcome this recommendation, CAADA informed us in November 2013 that their GP Flowchart cannot be rolled out to other services, but that they have no objection to our developing a similar flow chart for use by dentists, pharmacists, solicitors and other disparate service providers. This is now under development and launch is anticipated by 31st March 2014. It will need to be agreed by the CCG and NHS England prior to launch, which may delay the date.</p> <p>November 2014:</p> <p>It is anticipated that the flow chart will be amended and launched in November 2014. (Work was</p>	<p>Ruth Fletcher-Brown/Cherryl Henry-Leach</p>	<p>August 2015</p>

		<p>delayed by discussions with the Coordinated Action Against Domestic Abuse (CAADA) to establish what amendments need to be undertaken to ensure we do not infringe their copyright. This has now been resolved.)</p> <p><u>August 2015:</u></p> <p>The process for responding to domestic abuse for Dentists, Opticians and Pharmacies is now at the stage of sharing with NHS England for comments and to see if they would be willing to adopt it. It would need badging as NHS England if they adopted it. Work in progress.</p>			
17	<p>A perpetrator programme should be established in Rotherham as part of the work on prevention and early intervention and to ensure compliance with the SDVC components.</p>	<p>Accept</p>	<p>A bid was submitted to the EEC Daphne funding stream to finance the development and roll out of a perpetrator programme. We were informed on 27th November 2013 that this bid was unsuccessful and we are now scoping for other funding opportunities to support this area of work. This includes approaching the Police and Crime Commissioner for funding of a non- criminal justice community based perpetrator programme. We have been advised that the Daphne bid is being reconsidered.</p> <p>November 2014:</p> <p>We appealed the decision of the EEC Daphne funding stream providers and they reconsidered our submission. Unfortunately, in June 2014 we were advised that the bid had been re-considered but remained unsuccessful. The Domestic Abuse Priority group are aware of the need to progress a request for funding of a non-criminal justice perpetrator programme. In line with the rest of South</p>	<p>Bob Chapman</p>	<p>August 2015</p>

		<p>Yorkshire, we are awaiting the evaluation from the Doncaster non-criminal justice perpetrator programme funded by the Police and Crime Commissioner to furnish a county wide approach as to what works in terms of perpetrator management. Meanwhile, South Yorkshire Police have developed a force wide approach to serial perpetrator management and this is to be shared with the Domestic Abuse Priority Group. When Rotherham Police piloted this approach, South Yorkshire Police advised that there was a 75% reduction in DA reports to the Police</p> <p>August 2015:</p> <p>Rotherham District will have from the go live of the LPU structure in October, a dedicated Domestic Abuse offender management officer, who in conjunction with the Safeguarding Adults Team (SAT), will have responsibility for monitoring and managing repeat and high risk Domestic Abuse offenders.</p>		
<p>18 A review should be carried out on resource allocation in order to focus more on standard/medium risk cases as part of the early intervention and prevention agenda and to prevent escalation to high risk and MARAC which is very resource intensive.</p>	<p>Accept</p>	<p>We are currently undertaking a review that covers this area of work and have established the need to train our Early Help workforce in the use of a Domestic Abuse Matrix that will ensure appropriate alignment of support of a child living with Domestic Abuse and the management of the risk posed to the abused adult parent or carer. This training will be completed by June 2014. In addition, we have also established the Early Help Panel which ensures, where Domestic Abuse is a feature in cases referred to this Panel, that Domestic Abuse is responded to appropriately where the risk is assessed as standard and medium to ensure risk escalation is prevented.</p>	<p>Jane Parfremment/Warren Carratt</p>	<p>Completed June 2014</p>

<p>Funding allocation for low cost but effective target hardening measures should be considered in the review.</p>	<p>Accept (subject to available funding)</p>	<p>November 2014:</p> <p>As part of the MASH development, CYPS are developing the DA matrix that will be used by frontline practitioners to ensure that risk DA thresholds in relation to the Adult carer being abused is mapped to child safeguarding thresholds. This will ensure that the risk posed to an abused adult carer will be aligned to the needs to the children living in households where DA occurs so that we can ensure proactive early intervention</p> <p><u>August 2015:</u></p> <p>Kelly White is no longer responsible for task 18 detailed above, the responsibility has been designated to Samantha Perrins MASH (Multi Agency Safeguarding Hub) Service Manager. Ms Perrins will provide an Update in the next couple of days.</p> <p>Update by Samantha Perrins August</p> <p>Please see attached DA story board which has been created for Ofsted, progress board and improvement board</p> <p>This is available for victims of Domestic Abuse who reside in Local Authority Housing. Victim Support Rotherham has received temporary funding from the Ministry of Justice for this and this is reviewed annually at a national level. Funding opportunities at a local level are being sourced to ensure that increased security measures can be offered to victims of Domestic Abuse living in private tenure</p>	<p>Bev Pepperdine/Kelly White/Cherryl Henry-Leach</p> <p>Cherryl Henry-Leach</p>	<p>August 2015</p> <p>Completed June 2014</p>
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		<p>properties where the risk posed to the victims are standard or medium.</p> <p>November 2014:</p> <p>Victim Support have received funding from the Police and Crime Commissioner to provide target hardening for non-high risk victims of Domestic Abuse</p>		
19	<p>Members emphasised the importance of raising awareness with children and young people of how to recognise coercive relationships and to recognise and report domestic abuse, but recommend a review of the training strategy, including who is best placed to deliver the training, in order to ensure the best use of staff resources.</p>	Accept	<p>This recommendation will be achieved through completion of the actions on recommendations 3 and 10. We request this action is now discharged</p>	<p>Jan Bean/Warren Carratt</p> <p>Discharged</p>
20	<p>Members recommend that Forced Marriage and so called "Honour" based violence be the subject of a separate review by Improving Lives Select Commission in 2014.</p>	Accept	<p>The JSIA has identified Forced Marriage and "Honour" based violence as an area of work to be developed by the Safer Rotherham Partnership. We will be undertaking a review of Forced Marriage and "Honour" based violence during February to April 2014 which will enable us to map the prevalence of this form abuse and identify gaps in local service provision. Findings will be presented to the Safer Rotherham Partnership Domestic Abuse Priority group in May/June 2014.</p> <p>Stalking and Harassment is also identified within the</p>	<p>Cherryl Henry-Leach</p> <p>Completed June 2014</p>

		<p>Joint Strategic Assessment and this also to be reviewed during February to April.</p> <p>Members may wish to undertake their review once the findings from the above planned reviews are available.</p> <p>November 2014:</p> <p>The scoping exercise outlined above has been undertaken by utilisation of a student placement provided by Sheffield Hallam University. The findings of this exercise will be presented to the Improving Lives Select Committee on 5th November 2014</p>		
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