

Appendix 2

Data used to assess Selective Licence Declaration Criteria, identifying the geographical level and data source.

Condition 1 – Low Demand

Dataset	Source	Available at Output Area
ONS House Price Statistics for Small Areas (HPSSAs) Dataset 41 Number of Property Sales by Lower super output areas (LSOA)	ONS House price statistics for small areas in England and Wales	No
ONS House Price Statistics for Small Areas (HPSSAs) Dataset 41 Number of Property Sales by LSOA	ONS House price statistics for small areas in England and Wales	No
Empty Properties	RMBC Internal Management Information – Empty Properties	Yes

Condition 2 – Significant and Persistent Problem Caused by Anti-Social Behaviour

Dataset	Source	Available at OA
ASB Data from Police Recorded Crime	Home data.police.uk	No

Condition 3 – Housing Condition

No relevant data available

Condition 4 – High Levels of Migration

Dataset	Source	Available at OA
CDRC Residential Mobility Index	CDRC Residential Mobility Index CDRC Data	No

There is a Migrant Indicator dataset in the Census 2021, at OA level. It is excluded from this analysis because the Selective Licencing Guidance says:-

“In assessing this, the local housing authority should consider whether net migration into the designated area has increased the population of the area. **We suggest a**

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population increase of around 10% or more over a 5-year period would be indicative that the area has or is experiencing a high level of migration into it.”

The census data focuses on change over 1 year.

Condition 5 – High Levels of Deprivation

Dataset	Source	Available at OA
Housing Deprived	Census 2021	Yes

This Data offers insight into a limited measure of ‘Housing Deprivation’ but does not meet the guidance specification for declaration on this criterion.

Condition 6 – High Levels of Crime

Dataset	Source	Available at OA
All Police Recorded Crime	Home data.police.uk	No

Operation Grow provided OA level data linking Cannabis grows to Private rented properties.

Analysis of the data against the declaration criteria (Housing Act 2004) available on which selective licensing might be declared.

1. low housing demand (or is likely to become such an area)
2. a significant and persistent problem caused by anti-social behaviour;

An area must have a high proportion of privately rented sector properties (PRS), **which are contributing to the area issues** to consider the criteria below,

3. poor housing conditions;
4. high levels of migration;
5. high levels of deprivation;
6. high levels of crime.

The tables below illustrate where a declaration criterion is highest in the selected 67 OA's (high levels of Private rented Properties)

Criteria 1- Low Housing Demand

When deciding if an area is suffering from, or likely to become, an area of low housing demand, local housing authorities should consider the following factors:

- The value of residential premises in the area, in comparison to the value of similar premises in other areas which the authority considers to be comparable (for example, in terms of type of housing, local amenities, or availability of transport);
- The turnover of occupiers of residential premises (in both rented and owner-occupied properties); and

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- The number of residential premises which are available to buy or rent, and the length of time for which they remain unoccupied.

The guidance does not limit declarations on this criterion to be restricted to areas of high levels of private rented properties. However, it is a requirement to show that the declaration will have a positive effect on the issue. The table below shows the composite measure for low demand characteristics at LSOA level across the borough. When we concentrate on LSOA's with High levels of Private Rented Sector (PRS), it can be shown that 20 LSOA's in Rotherham (with high PRS) have lower Housing Sales as a % of Housing Stock than England Average (2.83%). 25 LSOA's in Rotherham (with high PRS) have low Housing Values (lower than Rotherham Average) and 26 LSOA's in Rotherham (with High PRS) have higher than Rotherham average of 2.57% of Empty Properties & Exempt Properties, registered with Council Tax as a proportion of all residential property, showing a prevalence of unoccupied residential properties.

These measures have been combined and ranked to identify LSOA's (with high levels of PRS properties) which may be considered to be suffering from low demand.

Low demand measures do not always indicate a failed local housing market. Local knowledge is essential to understand if low sales in an area indicate a settled and desirable area or an undesirable area with an inability to sell properties. Similarly, empty properties may not indicate poor local conditions or an undesirable area. There are waiting lists in both areas for tenants trying to access these properties. A further issue which complicated the statistically identified LSOA's is the current state of the housing market. The limited supply of private rented properties and affordability issues ensures that demand remains high even in areas which may not be desirable. Local knowledge plays a significant part in any proposed declaration under this criterion and market forces may offer a strong challenge to the use of this criterion at the present time.

Table 1 - LSOAs ranked against Low Demand Data, lower is worse (Housing Sales Data and Empty Properties)

Existing SL Area	LSOA name	Sum of Average of Ranks
Masbrough	Masbrough West	5
Eastwood	Eastwood Village	6
Masbrough	Masbrough East	8
	Ryecroft North	9
Eastwood	Town Centre	9
Eastwood	Eastwood East	11
	East Dene North East	12
Eastwood	Eastwood Central	12
Eastwood	Clifton West	13
Maltby	Maltby East - Muglet Lane	13
Masbrough	Jordan	13
	Brinsworth North East	14
Dinnington	Dinnington East	14

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Eastwood	South Central & Boston Castle	14
Maltby	Maltby East - Town Centre	14
Parkgate	Parkgate	14
Dinnington	Dinnington Central	15
Thurcroft	Thurcroft Central & Brampton	15
	Clifton East	16
	Greasbrough North	16
	Swinton Central & Bridge	17
	Wentworth & Harley	17
	Wath North	19
	Listerdale	20
Masbrough	Bradgate	20
	Maltby East - Salisbury Road	23
	Treeton West	23
	Brecks East	25

Source: RMBC Data on Empty Properties and ONS House Sales Data

Criteria 2 - a significant and persistent problem caused by anti-social behaviour

The guidance does not limit declarations on this criterion to be restricted to areas of High levels of Private rented properties. However, it is a requirement to show that the declaration will have a positive effect on the issue.

There are 11 LSOA's in Rotherham (with high PRS) which have a higher anti-social behaviour (ASB) rate than the Rotherham Average (0.017) based on Police Reported Crime ASB Rate by LSOA (Jan - Dec 23). All but Swinton Central & Bridge, are in existing Selective licensing Areas.

Table 2 - Table showing ASB in LSOAs with High PRS

Isoa name	Existing SL Area	LSOA ASB RATE	Count of Crime type
Town Centre	Eastwood	0.12	274
Eastwood Village	Eastwood	0.06	104
Dinnington Central	Dinnington	0.05	89
Masbrough East	Masbrough	0.04	83
Parkgate	Parkgate	0.04	68
Clifton West	Eastwood	0.04	58
Masbrough West	Masbrough	0.04	69
Eastwood East	Eastwood	0.03	47
Swinton Central & Bridge		0.03	40
Jordan	Masbrough	0.03	39
Eastwood Central	Eastwood	0.02	44

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Source: - Police Data (<https://data.police.uk/data/>)

To decide if the anti-social behaviour is being addressed by private landlords, there must be evidence of private landlords effectively managing their properties without council intervention and regular examples of landlords aiding in combatting incidences of anti-social behaviour caused by their tenants or visitors. If this is not the case, it is reasonable to consider a declaration on this criterion.

Guidance includes (but not limited to) ASB acts of;

- intimidation and harassment of tenants or neighbours
- rowdy and nuisance behaviour affecting persons living in or visiting the vicinity
- animal related problems
- vehicle related nuisance
- anti-social drinking or sex working
- illegal drug taking or dealing
- graffiti and fly posting
- and litter and waste within the curtilage of the property.

Criteria 3- poor housing conditions - Not currently available to consider for a future declaration.

Rotherham has not carried out a House Condition Survey since 2018 and National statistics do not provide a useful measure of housing disrepair at the level required. As the 2018 survey was during the first Selective Licensing scheme and prior to the start of the existing scheme, the statistics within this document are now unrepresentative. The current selective licensing scheme can provide some indication of the levels of disrepair identified, but only within existing scheme boundaries and the identified issues are being rectified. Rotherham does not currently have a reliable measure of housing disrepair from which to make a selective licensing declaration.

Criteria 4 - high levels of migration.

The Consumer Data Research Centre (CDRC) Residential Mobility Index - provides an estimate of the "churn" of the residential population in the UK. To consider levels of migration in Rotherham, data regarding the proportion of Households that have changed between 2023 and 2018 was compared against areas of high private rented properties, and the LSOAs are ranked. It must be acknowledged that migration of itself is not necessarily a problem and can be desirable. The table below shows the LSOA's with most "churn", but local knowledge is essential to appreciate if this is driving problems for the area.

Table 3 - Table Showing the % of households that have changed residents in the last five years

Isoa name	Existing SL Area	% Households that have changed between 2018 & 2023
Town Centre	Eastwood	41.60%
Eastwood Village	Eastwood	34.80%

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Dinnington Central	Dinnington	24.90%
Maltby East - Muglet Lane	Maltby	23.20%
Masbrough West	Masbrough	23.10%
Wath North		22.70%
Eastwood East	Eastwood	22.70%
Clifton West	Eastwood	22.00%
Eastwood Central	Eastwood	21.60%
Jordan	Masbrough	21.20%
Bradgate	Masbrough	20.80%
Maltby East - Salisbury Road		20.50%
Maltby East - Town Centre	Maltby	20.30%
Masbrough East	Masbrough	20.10%
Brinsworth North East		19.90%
Parkgate	Parkgate	19.90%
Thurcroft Central & Brampton	Thurcroft	19.80%
South Central & Boston Castle	Eastwood	18.60%
Swinton Central & Bridge		18.40%
Treeton West		18.40%
Dinnington East	Dinnington	17.80%
Greasbrough North		16.90%

Source: [CDRC Residential Mobility Index | CDRC Data](#)

Guidance suggests an increase of over 10% in population over a 5-year period would be considered significant. A selective licensing designation could be made on this criteria, but should be as part of a wider strategy, to preserve or improve the economic conditions of the area. To do this it must deliver outcomes beyond housing standards.

Criteria 5 - high levels of Deprivation - Not currently available to consider for a future declaration.

The usual measure of deprivation used for selective licensing is the national Indices of multiple deprivation (IMD). This was last published in 2019 and is the data used for the existing Selective licensing scheme.

Guidance requires the local housing authority to consider the following factors when comparing proposed declaration areas to other similar neighbourhoods in the local authority area or within the region:

- the employment status of adults;
- the average income of households;
- the health of households;
- the availability and ease of access to education, training, and other services for households;
- housing conditions;
- the physical environment;
- levels of crime.

As the current scheme was declared using this criterion using the 2019 data, without an update to identify any potential change, it is not appropriate to make new

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declarations based on this same data set. It has not proved possible to find alternative local data measures which provide comparable and more recent data.

Ministry of Housing, Communities and Local Government (MHCLG) have announced that an update to the English Indices of Deprivation has been commissioned but the provisional release date for the next IMD is currently scheduled for late 2025¹. This will likely come too late to be useful in terms of the current discussion.

It is therefore not advisable to consider this criterion at the current time for future declarations.

Regardless, there is an alternative measure of “Housing Deprivation” which is a more simplified indices from the 2021 Census which is available at OA level. This cannot in itself provide the basis for a selective licensing declaration but provides more up-to-date information about “Housing Deprivation.” In this data a household is classified as ‘deprived’ if the household's accommodation is either overcrowded, in a shared dwelling, or has no central heating.

This information has been included below; it identifies that 18 LSOA's (with High PRS) have higher ‘% Housing Deprivation’ than the Rotherham Average (4.28%). This is useful, as the parent LSOA's are similar to those identified against other criteria and the OA level data helps identify smaller areas within the LSOA's which may require attention to assist final declaration boundaries.

Table 4 - Table Showing LSOAs and the % of households which are Housing Deprived

Isoa name	SL Area	Sum of % Housing Deprived
Eastwood Central	Eastwood	22.10%
Eastwood Village	Eastwood	22.09%
Masbrough West	Masbrough	20.71%
Masbrough East	Masbrough	17.47%
Eastwood East	Eastwood	15.25%
Town Centre	Eastwood	14.40%
Clifton West	Eastwood	12.96%
South Central & Boston Castle	Eastwood	12.04%
Jordan	Masbrough	8.46%
East Dene North East		7.94%
Parkgate	Parkgate	7.63%
Dinnington Central	Dinnington	5.61%
Bradgate	Masbrough	5.49%
Clifton East		5.35%
Ryecroft North		4.58%
Wath North		4.46%
Maltby East - Town Centre	Maltby	4.44%
Brinsworth North East		4.31%

¹ [We are updating the English Indices of Deprivation - OCSI](#)

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Source: Census 2021 – Tenure & Housing Deprivation

Criteria 6 - High levels of Crime.

There are 13 LSOA's in Rotherham (with high PRS) with Crime Rates which exceed Rotherham Average (0.113) based on Police Reported Crime Rate by LSOA (Jan - Dec 23). This Data is supplemented by data from the 'Operation Grow' data which has identified significant levels of cannabis cultivation, specifically in Private rented properties.

Table 5 - Table showing Crime Incidence by LSOAs

SL Area	LSOA name	LSOA CRIME RATE	Count of Crime type
Eastwood	Town Centre	1.02	2283
Parkgate	Parkgate	0.52	886
Dinnington	Dinnington Central	0.3	491
Eastwood	Clifton West	0.27	399
	East Dene North East	0.26	196
Eastwood	Eastwood Village	0.25	423
Eastwood	Eastwood Central	0.24	485
Masbrough	Jordan	0.22	340
Masbrough	Masbrough East	0.22	421
Eastwood	South Central & Boston Castle	0.21	196
	Swinton Central & Bridge	0.2	316
Masbrough	Masbrough West	0.19	373
Eastwood	Eastwood East	0.18	298
	Brinsworth North East	0.13	227

Source: - <https://data.police.uk/data/>

Table 6 - Table showing the number of Cannabis Cultivation Notices Since Nov 21

Isoa name	Count of type
Eastwood Village	31
Masbrough West	20
Clifton West	10
Town Centre	10
Jordan	5
Clifton East	4
Bradgate	3
Masbrough East	3
Rawmarsh South	3
Dinnington Central	2
Eastwood Central	2
Maltby East - Muglet Lane	2
South Central & Boston Castle	2
Brecks East	1

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Brinsworth North East	1
Swinton Central & Bridge	1
Thurcroft Central & Brampton	1
Wath North	1

Source: - RMBC MI Data

Any Declaration of a new selective licence area must be based on one of the 6 Criteria. The summary table below ranks the 28 LSOA's with high levels of private rented sector properties against the criteria discussed above. As discussed, Criterion 3 (house condition) is omitted and Criterion 5 (deprivation) is for information only, as it is not directly usable to make a declaration at this point.

South Yorkshire Police correlation data for neighbourhood crime and proposed selective licensing areas.

Of Rotherham 878 Output Areas ranked in the top 100 in for **both** proportion private rented sector properties and Neighbourhood Crime & ASB volumes. (Neighbourhood Crime is taken to mean Residential Burglary, Personal Robbery, Theft from the Person, and all Vehicle Offences). All the proposed declarations featured in the 100 OAs.

Limitations: This report is the position of the South Yorkshire Police as of 01/11/2024. The data used within this report was extracted 18/10/2024. Any changes to the data used following this date will not be captured within the report.

Table 7 - Summary Table shows the ranking in each respective area

LSOA name	Existing SL Area	Condition 1 Low Demand	Condition 2 - ASB	Condition 4 - High Migration	Condition 5 - Deprivation	Condition 6 - Crime	Number of Conditions Met	Average Rank Across Conditions
Eastwood Village	Eastwood	2	2	2	2	5	5	3
Town Centre	Eastwood	5	1	1	6	1	5	3
Masbrough West	Masbrough	1	7	5	3	10	5	5
Clifton West	Eastwood	10	6	8	7	4	5	7
Eastwood Central	Eastwood	8	11	9	1	6	5	7
Eastwood East	Eastwood	6	8	7	5	11	5	7
Maltby East - Muglet Lane	Maltby	10		4			2	7
Masbrough East	Masbrough	3	4	14	4	8	5	7
Dinnington Central	Dinnington	18	3	3	12	3	5	8
Jordan	Masbrough	10	10	10	9	8	5	9
East Dene North East		8			10	13	3	10
Ryecroft North		5			15		2	10
Parkgate	Parkgate	14	5	16	11	2	5	10
South Central & Boston Castle	Eastwood	14		18	8		3	13
Brinsworth North East		14		16	18	13	4	15
Swinton Central & Bridge		22	9	20		9	4	15
Wath North		23		7	16		3	15

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Maltby East - Town Centre	Maltby	14		13	17		3	15
Bradgate	Masbrough	25		11	13		3	16
Clifton East		20			14		2	17
Thurcroft Central & Brampton	Thurcroft	18		17			2	17
Dinnington East	Dinnington	14		21			2	18
Maltby East - Salisbury Road		27		12			2	19
Greasbrough North		20		22			2	21
Wentworth & Harley		22					1	22
Treeton West		27		20			2	23
Listerdale		25					1	25
Brecks East		28					1	28

Source: - Various Sources.

It can be seen that the existing selective licensing areas remain prevalent in the highest ranking LSOA's across a number of Declaration Criteria.

It is likely that during the proposed 'Area Plan' development and mandatory consultation, should it progress, these areas will be further refined. Using more focussed statistical analysis where it is available and local knowledge, the proposed Declaration Criteria and geographical boundaries will be confirmed.

Table of the 22 LSOA's which are relevant for future declarations.

LSOA Name	Best fit Ward	Number of identified OA's	No of PRS property
Eastwood Village	Rotherham East	5	340
Eastwood Central	Rotherham East	2	122
Eastwood East	Rotherham East	1	48
East Dean	Rotherham East	1	???
Clifton East	Rotherham East	2	110
Town Centre	Boston Castle	5	434
Clifton West	Boston Castle	3	141
South Central Boston Castle	Boston Castle	2	121
Masbrough East	Rotherham West	2	96
Masbrough West	Rotherham West	3	116
Meadowbank	Rotherham West	2	120
Bradgate	Rotherham West	1	65
Parkgate	Rawmarsh West	1	87

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Wath North	Wath	2	103
Swinton Central & Bridge	Swinton Rockingham	3	145
Brinsworth North East	Brinsworth	1	127
Maltby East – Town Centre	Maltby East	1	44
Maltby East – Salisbury Road	Maltby East	1	90
Maltby East – Muglet Lane	Maltby East	4	205
Thurcroft Central & Brampton	Thurcroft & Wickersley South	3	177
Dinnington Central	Dinnington	4	240

When considering if the council wishes to proceed to the consultation phase of the selective licensing declaration process, Members should appreciate that regardless of which declaration criteria is chosen, any subsequent scheme should show what measures the local housing authority will be able to take, through licensing (and such other measures), to specifically reduce that criteria in the area. The outcome of the designation should lead to an overall improvement in residents' lives in the area. As discussed, this will require a wider corporate commitment and policy focus, including partners.