

**ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS**

<b>1.</b>	<b>Meeting:</b>	<b>Cabinet</b>
<b>2.</b>	<b>Date:</b>	<b>24<sup>th</sup> September 2014</b>
<b>3.</b>	<b>Title:</b>	<b>RLSCB Child Sexual Exploitation Action Plan 2014/15 1<sup>st</sup> Quarter report</b>  <i>(All Wards)</i>
<b>4.</b>	<b>Directorate:</b>	<b>Children and Young People's Services</b>

**5. Summary**

This report highlights the progress made in the delivery of the Rotherham CSE Strategy and Action plan in the first quarter of 2014/15 and the next steps across the three key priorities of Prevent, Protect and Pursue.

**6. Recommendations**

- **For cabinet to note progress and endorse the further development areas**
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## **7. Proposals and Details**

Rotherham's Child Sexual Exploitation (CSE) Strategy is a three year plan published in April 2013 accompanied by a multi-agency delivery action plan. Child Sexual Exploitation (CSE) is recognised nationally as one of the most important challenges facing agencies today. It has a serious long term and lasting impact on every aspect of a child or young person's life including their health, physical and emotional wellbeing, educational attainment, personal safety, relationships, and future life opportunities.

Since its publication Cabinet have received regular quarterly reports on the delivery of the multi-agency delivery action plan. This report provides details of further progress achieved in the first quarter of 2014/15 (April - June 2013).

Significant progress was made during 2014/15, outlined in the recent Annual Report. Following this the action plan and its strategic objectives was further reviewed and refined to remove completed actions and ensure it focused on remaining areas of multi-agency improvement.

Cabinet considered the Jay Report on 3<sup>rd</sup> September, 2014. 15 recommendations were identified by Professor Jay and Cabinet requested a further 4. All of these have been incorporated into the CSE Action Plan and will be reported on in future progress reports to the LSCB and Cabinet.

## **LEADERSHIP**

### **Cross Cutting across Prevent, Protect and Pursue**

**Strategic Action 1: The RLSCB will improve the clarity of governance and strengthen leadership arrangements to ensure an effective multi-agency response to CSE**

#### **Achievements**

Multi-agency Performance Data and Information continues to be developed, collated and published within a monthly tactical team briefing document and shared at both the CSE Operational Managers group and the Safeguarding Board CSE Sub-Group.

The data is alongside narrative on current police operations, good news stories and details of children deemed the highest risk. From this the groups can discuss, challenge and jointly address any issues arising either in the service or on individual cases. The narrative around the children, young people and perpetrators also gives the team opportunity to describe 'impact' where the activity data alone does not provide a qualified picture.

The local safeguarding children's quality assurance framework was revised at the end of March 2013. Within this is a programme of thematic audit days, in May CSE was the subject of the first of these audit days. The results have informed a number of recommendations associated with improving consistency in relation to CSE Risk Assessment updates and improving clarity on their use for social care cases being led by workers outside the CSE Team.

To address this a set of minimum standards for risk assessment updates have now been agreed. In addition the production of a CSE Framework for Professionals will enable the dissemination to all agencies the key information they need to support them in the identification, referral and assessment process for children and young people at risk or experiencing CSE.

#### **Next Steps**

The implementation of a central Multi-Agency Safeguarding Hub (known as a MASH) for children and young people is well underway. The initial co-location phase has been completed bringing together the CSE Team, other Public Protection Unit officers, voluntary and community service colleagues, health representatives, integrated youth service support workers and social services Contact and Referral Team to Riverside House. This will allow improved joint working not only for CSE but also for Domestic Abuse, anti-social behaviour and the wider safeguarding children agenda. Following co-location the second phase of implementation will be to bring together separate multiple agency processes into a single MASH process to improve efficiencies, achieve consistency and ensure all partners are responding together effectively to safeguard children.

## **PREVENT**

Making it more difficult to exploit children

**Strategic Action 2: The RLSCB will deliver an effective co-ordinated training, community and schools awareness programme through a multi-agency "Learning, Development and Awareness Strategy"**

### **Achievements**

CSE is now clearly incorporated within the RLSCB training and development framework both in specialist targeted courses and through additional content within existing safeguarding awareness workshops. Staff are encouraged to attend the appropriate level of training for their role based on their responsibilities and amount of direct interaction with children, young people and families.

Senior safeguarding health professionals received and participated in sexual exploitation training specifically to health provision.

### **Next Steps**

Following a review of available CSE e-learning packages RLSCB Learning and Improvement Sub-group have selected the National College of e-academy package to roll-out across the partnership to raise general CSE awareness with staff who don't necessarily work direct with children and young people. This will support an 'Eyes and Ears' approach across the borough.

Unfortunately due to technical issues this roll-out has been delayed. These issues have been addressed and rollout is expected by October.

Designated health professionals also identified a gap in learning around perpetrators and plans are in place to address this in the autumn.

**Strategic Action 3: The RLSCB will deliver targeted communications to ensure consistent and accurate messages are shared with all, in support of public awareness and improved confidence in delivery**

### **Achievements**

The communication leads of all partners are working together and with the local, regional, national and specialist media to aid accurate, informed and balanced reporting of CSE issues, and proactively publicise successful actions being taken by the partner agencies in combating and preventing CSE.

The Voluntary Sector Consortium has been commissioned to build awareness in the community including hard-to-reach groups and parents. And we are actively building links between the CSE Sub-Group and the Roma Strategic group.

We are improving our digital engagement and have carried out a social media 'blast' campaign using Twitter and Facebook as primary channels (using the hashtag '#ssiyss')

## Next Steps

At the time of this report was written the Media and Communications teams were preparing for the publication of the independent inquiry and promotion of the new MASH arrangements at Riverside house.

NHS England colleagues are developing a pocket sized guide for information sharing following the addendum to their South Yorkshire procedures.

<b>Data Summary - PREVENT</b>			
<b>MEASURE</b>	<b>2012/13</b>	<b>2013/14</b>	<b>2014/15 1<sup>st</sup> Qtr (end of June)</b>
<b>Numbers attending training and/or awareness raising Events</b>			
Police Supervising Officers trained in CSE	110	0	0
Ward Members trained in CSE	45	15	0
Senior Managers trained in CSE	19	0	0
Staff undertaken multi-agency training on CSE	171	48	0
Multi-agency staff trained on the lessons learned from the Child 'S' Serious Case Review	175	37	0
Ward Members attended 'one off' Local Government Yorkshire and the Humber conference	36	n/a	n/a
Neighbourhood Watch Co-ordinators trained	-	24	0
Parish Councillors trained	-	11	0
RMBC - CYPS Staff	-	48	9
NHS Rotherham / TRFT (Hospital)	-	40	16
Schools Staff and Governors	-	71	3
Voluntary or independent organisations	-	29	11
Health Other	-	4	0
RMBC Other	-	2	1
Local Business representatives	-	58	6
Early Years (children's centres, childminders etc)	-	0	1
South Yorkshire Fire and Rescue	-	0	1

## Data Summary - PREVENT

MEASURE	2012/13	2013/14	2014/15 1 <sup>st</sup> Qtr (end of June)
TOTAL	556	411	48
<b>Number attending 'Train the Trainer' courses</b>	0	8	0
<b>CSE Team – Training and awareness of Children and Young People</b>			
Number of pupils involved in CSE education work	911	1320	456
Number of awareness and promotional events	Not collected	Not collected	3
Number of young people engaged in awareness and promotional events	Not collected	Not collected	250
<b>IYSS Awareness Raising via Informal Curriculum sessions</b>			
Number of sessions with young people on 'Relationships'	<i>Not collected</i>	2207	146
Number of sessions with young people on 'Sexual Health'	<i>Not collected</i>	750	104
Number of sessions with young people on 'CSE'	<i>Not collected</i>	252	28
<b>Youth Start attendances for;</b>			
Sexual Health	<i>Not collected</i>	1181	0
Sex and Relationship Education	<i>Not collected</i>	1239	0
<b>Safe@Last Education Projects</b>			
Number of children attending assembly sessions	<i>Not collected</i>	<i>Not collected</i>	0
Number of professionals attending assembly sessions	<i>Not collected</i>	<i>Not collected</i>	0
Workshop sessions	<i>Not collected</i>	<i>Not collected</i>	226
Number of professionals attending workshop sessions	<i>Not collected</i>	<i>Not collected</i>	7
Number of children attending Year 6 Crucial Crew Project	<i>Not collected</i>	<i>Not collected</i>	0

*The contents of the data and performances will continue to be developed and therefore measures may change/expand in the future.*

*Please note awareness raising in schools and with young people is likely to be affected by seasonal trends ie School Holiday periods*

## **PROTECT**

Identifying and safeguarding children who are at risk

**Strategic Action 4: The RLSCB will continue to review the effectiveness of single and multi-agency processes and procedures to ensure they are effective, efficient and fit for purpose to support the protection of children and young people from the risks and impact of CSE**

### **Achievements**

As mentioned previously the development of the MASH will review single and multi—agency processes and procedures and support the delivery of this action.

A local 'CSE Framework for Professionals' has been drafted and will be published in September. This will bring together a range of existing information and tools into a single reference document for partnership staff to;

- enable them be aware of the risk indicators of child exploitation
- be able to consistently assess a child or young person's level of risk of child sexual exploitation
- ensure a shared understanding of the CSE model in Rotherham
- ensure a child, young person or their family accesses the 'right support at the right time'

Creation of this framework has allowed the key CSE documents and processes to be reviewed, refined and formalised. The content is still out for consultation but the document currently includes;

- clarification on the role and remit of the CSE team
- CSE multi-agency threshold descriptors
- Service pathway between the CSE Team and Integrated Youth Support Service
- Details of the content and use of the CSE Risk Assessment tool and minimum review standards

### **Next Steps**

RMBC Service Improvement Officers are working with the CSE Operational Managers Group to look at the information young people and their families receive at first point of contact with the CSE Team. This ensure they are fully informed and understand the reasons for the team's involvement, the support they will receive and possible outcomes.

Colleagues in the Health community are working together to review their own potential CSE pathways and how these can be improved (including pharmacists, school nurses, substance misuse services and Genitourinary medicine)

## **Strategic Action 5: We will ensure there is effective protection, support and guidance for victims and potential victims of Child Sexual Exploitation**

### **Achievements**

Communication between police and our youth offending service (YOS) has been further developed by the establishment of twice daily contact between the service and the custody suite (once on Saturdays and bank holidays). This ensures that all young people detained in custody for court are seen and assessed by YOS staff and relevant welfare information and suitable bail/remand conditions advise to court.

The role of the Police Young People's Partnership Officers (PYPPO) has been reviewed and a new specification drawn up between RMBC and the police with explicit reference to CSE. This clarifies police and partner roles and puts in place a system of referral and tasking that is much more aligned to police and CYPS strategies. This will result in a more joint partnership approach to information sessions in schools and, for young people on a caseload, increased time for targeted work and greater understanding of the police's role in their plan.

Young people who repeatedly go missing (MISPERS) are still a focus area and the 'MISPER Officer' at South Yorkshire Police continues to work closely with the CSE team and calls strategy meetings for any MISPERS going missing three times in 28 days.

### **Next Steps**

There will be a review of preventative and protective CSE support for children in commissioned placements to ensure our looked after children living outside of the borough receive the same level of support regardless of placement type.

Barnardos will be working with partners and young people to agree how to promote accessibility and develop self referral pathways for young people.

Partners will be working together to establish the short and longer term support needs of victims and undertaking commissioning processes to ensure appropriate services are in place.

## Data Summary - PROTECT

MEASURE	2012/13	2013/14	2014/15 1 <sup>st</sup> Qtr (end of June)
<b>CSE Team Workload</b>			
Cases currently open to social care CSE Team <i>(as at end of reporting period)</i>	69	51	47
Number of the above who are boys <i>(as at end of reporting period)</i>	-	6	5
Cases open to CSE Team parenting officer <i>(as at end of reporting period)</i>	<i>Was included in open cases</i>	5	5
Number of other open cases the CSE Team also co-work or support <i>(as at end of reporting period)</i>	<i>Not measured</i>	51	44
Number of contacts made to social services regarding CSE	437	161	65
Number of children the above contacts relate to	212	146	64
Number of contacts leading to a referral	129	146	18
Number of children the above referrals relate to	119	84	18
Number of Social Care Assessments completed by the CSE Team	17	89	17
<b>Barnardos (started Dec 13)</b>			
Number of cases currently open to Barnardo's outreach work (Rotherham only) <i>(as at end of reporting period)</i>	n/a	10	10
New Referrals (Barnardo's)	n/a	15	4
Closed cases (Barnardo's)	n/a	4	3
<b>Runaways/Missing</b>			
Number of reported incidences of children running away from home or care	338	279	73
Number of children the above runaway incidences relate to	121	125	14
<b>Safe@Last</b>			
Referrals to Safe@Last	-	230	<i>171 end of May</i>
Number of children in the above referrals to Safe@Last	-	87	<i>79 end of May</i>
Return interviews following 'runaway'	-	36	<i>19 end of May</i>
Safe@last follow up visits	-	166	<i>52 end of May</i>
Number of children involved in the above follow up visits	-	39	<i>77 end of May</i>
<b>GROW INVOLVE</b>			
Young People referred to the project	Projects	5	8

## Data Summary - PROTECT

MEASURE	2012/13	2013/14	2014/15 1 <sup>st</sup> Qtr (end of June)
Young people engaged in the project	were not running in 2012/13	5	8
Young People currently receiving support <i>(as at end of reporting period)</i>		23	22
Families referred to the project		0	0
Families engaged in the project		0	0
Families currently receiving support <i>(as at end of reporting period)</i>		5	0

*The contents of the data and performances will continue to be developed and therefore measures may change/expand in the future.*

## **PURSUE**

Identifying offenders, disrupting and stopping their activity

### **Strategic Action 6: The RLSCB will work together to proactively identify and disrupt places of CSE activity**

#### **Achievements**

The monthly tactical team briefing document allows members of the Operational Manager's group to share and review any new information and intelligence enabling Police, the CSE Team and partners to respond appropriately.

As previously reported to members in addition to case level work Rotherham Police are also involved in a number of on-going live operations, some of which are being led by neighbouring authorities.

A summary of ongoing operations as at the end of June is shared below, however further details of live investigations are confidential:

- Operation Connect – An intelligence operation in relation to CSE related reports around a specific local hotel.
- Operation Makesafe – this is an ongoing national operation in relation to hotels and gives training to hotel staff to help them identify incidents of CSE
- Operation Notorise – National Child Exploitation and Online Protection Centre operation that South Yorkshire Police became involved in. The final two warrants that were allocated to South Yorkshire Police have been executed.
- Operation Cuttlefish – This is a High Risk missing person operation who was found safe and well in Ireland and has returned to the Rotherham area. Extradition proceedings are ongoing in relation to the male who took her to Ireland. The file is currently with Crown Prosecution Service for consideration of charges, but this may be affected as the victim has indicated that she wishes to withdraw her complaints.

#### **Next Steps**

The CSE Police intelligence officer is currently organising awareness sessions for agency representatives to improve awareness on best practice in submitting intelligence to initiate or support ongoing investigations.

## Strategic Action 7: We will ensure perpetrators are brought to justice

### Achievements

Probation services have lead a piece of multi-agency work to establish specific strategies and protocols to manage perpetrators or suspected perpetrators of CSE inline with new national arrangements.

### Next Steps

Discussions have taken place with universities and national research funding organisations however we still are working towards establishing a full research project to understand the motivation and behaviour of perpetrators and to identify common indicators of persons likely to commit CSE. Probation Service and Integrated Youth Support Services have met to look at next steps for this and it has been agreed that Youth Offending Service will lead on commissioning a local piece of work to be tendered for local intervention.

<b>Data Summary - PURSUE</b>		
Please note that following the appointment of a police analyst the 'Pursue' data set was reviewed, quality assured and completely revised at the end of 2013/14. Robust collection systems specifically for CSE data were not in place prior to this review therefore retrospective data is not available for comparison		
MEASURE	2013/14	2014/15 1 <sup>st</sup> Qtr (end of June)
<b>CSE Team</b>		
<u>Current</u> High Risk Children / Young People <i>(as at end of reporting period)</i>	6*	6
<u>Current</u> Open Referrals on Case Administration and Tracking System (CATS) <i>(as at end of reporting period)</i>	44	54
New Referrals on CATS	34	30
GAAP Meetings held (to review progress of cases)	3	1
Referrals completed/finalised	105	79
Arrests	23	12
Interviews under caution	41	15
Victim / Witness interviews	35	5
Forensic submissions	13 (last qtr only)	13
<u>Currently</u> on police bail <i>(as at end of reporting period)</i>	3	18
<u>Currently</u> on remand <i>(as at end of reporting period)</i>	1	1
Charged with on offence	5	4
Prosecutions	5	2
Abduction notices served	17	11

## Data Summary - PURSUE

Please note that following the appointment of a police analyst the 'Pursue' data set was reviewed, quality assured and completely revised at the end of 2013/14. Robust collection systems specifically for CSE data were not in place prior to this review therefore retrospective data is not available for comparison

MEASURE	2013/14	2014/15 1 <sup>st</sup> Qtr
Joint visits	32	16
Risk Assessments	37	27
Joint Investigations	13 (last qtr only)	7
MISPER Incidents at Risk of CSE	66 (last qtr only)	82
High Risk CSE Misper Incidents	2 (last qtr only)	0
<b>Police</b>		
Recorded Crimes	15 (last qtr only)	9
Total Positive Outcomes	5 (last qtr only)	4
Total Charge summons	5 (last qtr only)	3
Total Other outcomes	0 (last qtr only)	1
Outcome Rate	33%	44%

*The contents of the data and performances will continue to be developed and therefore measures may change/expand in the future.*

## 8. Finance

### Summary of Direct Costs of Partner Financial Contributions in support of CSE Services in Rotherham

Services with identifiable direct costs	ACTUAL 2013/14	PROPOSED 2014/15
Rotherham MBC - Child Sexual Exploitation Team	274	276
Rotherham MBC - Integrated Youth Support Service*	810	759
South Yorkshire Police*	1,190	1,305
Rotherham Foundation Trust	2	-
Rotherham, Doncaster and South Humber (RDASH) NHS Foundation Trust*	-	12
<b>TOTAL</b>	<b>2,276</b>	<b>2,352</b>

*\*These costs are a best estimate of the direct cost and proposed costs of services directly supporting Rotherham CSE*

### Other Indirect Contributions in support of CSE Service for which it is not possible to determine exact costs as they are part of a wider team and service

Rotherham Hospital Foundation Trust	<p>Assessing all elements of potential risks posed to children/young people who access SARC or Children's Independent Sexual Violence Advocate (ISVA) services and putting preventative actions in place as a result. There is representation and commitment from the Trust at both the CSE Sub Group and Multi Agency Operational Managers Group.</p> <p>SARC Operational staff work closely with the CSE Team and the Children's Independent Sexual Violence Advisor is a member of the Group Assessment and Progress meetings where discussions are held on high risk cases and any cases where there are concerns that the level of risk is increasing.</p>
NHS England	<p>NHS England does not offer direct financial support to Local Safeguarding Boards, but does offer other forms of support. NHS England is well represented and involved within the CSE and children's safeguarding agenda both locally and regionally. The Director of Nursing &amp; Quality is the health representative on the SY CSE Group, the Assistant Director of Nursing represents NHS England on the CSE Sub Group and the Patient Experience Manager represents NHS England on RSCB.</p> <p>In addition the South Yorkshire &amp; Bassetlaw Safeguarding Forum which brings together Designated Nurses/ Dr's and CSE is a standing agenda item for this meeting .</p> <p>The above involvement ensures an increased awareness in relation to CSE issues and enables the messages to get out to frontline staff. It is also a vehicle for carrying out pieces of work across the SY footprint and sharing good practice.</p>
NHS Rotherham Clinical Commissioning Group (CCG)	<p>NHS Rotherham Clinical Commissioning Group (CCG) is committed to supporting the Child Sexual Exploitation (CSE) agenda from the perspective of a commissioner of health services. Rotherham CCG includes CSE within its contracts with providers, embedded within the training requirements of the safeguarding standards, which are monitored</p>

	<p>via the contract review process. Senior CCG staff have attended multi-agency CSE awareness sessions and a SYP event. The CCG Chief Nurse attends the CSE sub group and the CCG Head of Safeguarding attends the CSE Silver Group. The CCG Chief Nurse, Head of Safeguarding and Named GPs attend the Rotherham Safeguarding Boards (RLSCB &amp; RSAB).</p> <p>The CCG together with other safeguarding professional across South Yorkshire and Bassetlaw have developed a GP Safeguarding Vulnerable People Policy which has been circulated to GP practices, this includes the Child Sexual Exploitation Warning Signs Vulnerabilities Check List.</p> <p>During May 2014 Rotherham CCG organised and facilitated an away day for all Rotherham senior safeguarding professionals, the CSE action plan was updated as part of this event and a short term, task and finish group set up to identify health service gaps in relation to CSE. In November 2014 a Protected Learning Time event for GP practice staff is dedicated to safeguarding and includes CSE as one of the topics to be covered. Rotherham CCG, together with NHS England and other safeguarding professional across South Yorkshire and Bassetlaw, are facilitating a National CSE event in September 2014.</p>
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## 9. Risks and Uncertainties

CSE, has had extensive national media attention. Rotherham has featured in this from both positive and negative perspectives.

Ofsted have introduced a new framework for inspection. There will be a strand of this inspection looking at CSE. In addition, HMIC have undertaken a follow-up inspection to their recent thematic CSE review of South Yorkshire Police and we await the findings.

The Independent Inquiry report has been published and has attracted national and international interest. The Home Affairs and also Department of Communities Select Committees have already received evidence from the Strategic Director of Children and Young People's Services and the Chief Executive. There will also be a Corporate Governance Inspection as a result of the report findings.

## 10. Policy and Performance Agenda Implications

Keeping children and young people safe and therefore the eradication of CSE is one of the highest priorities in the key strategies of the Council, the Rotherham Local Safeguarding Children's Board (RLSCB), the Safer Rotherham Partnership and the Police and Crime Commissioner.

There remains no national performance framework for CSE. In its absence the local multi-agency Performance Framework which accompanies the CSE Strategy and Action Plan will continue to develop to ensure that accurate, timely and meaningful

information about key aspects of CSE and safeguarding children and young people is collated and used to inform practice.

If new government guidance on the collection of data relating to CSE is developed it will be incorporated in the performance data; which will be presented to members as part of the regular updates on performance.

## **11. Background Papers and Consultation**

- RLSCB Chair Review of Rotherham's response to CSE (December 2013)
- OCC Inquiry into Child Sexual Exploitation in Gangs and Groups Final Report (November 2013)
- Barnardo's Rotherham Practice Review (November 2013)
- HMIC Review of South Yorkshire Police Response to CSE 2013
- RLSCB Child Sexual Exploitation Action Plan 6 Month Progress Report (presented to members 6th November)
- Reports to Cabinet on 28th June, 3rd July, 18th September, 5<sup>th</sup> February and 9<sup>th</sup> July 2013
- LGA publication, June 2013 'How councils are raising awareness of child sexual exploitation'
- RLSCB CSE Strategy 2013-2016
- Independent Inquiry into Child Sexual Exploitation in Rotherham 1997-2013 Alexis Jay OBE
- Report to Cabinet on 3<sup>rd</sup> September - Response to the Independent Report prepared by Alexis Jay

### **Contact Name :**

Joyce Thacker, Strategic Director, Children and Young People's Services, RMBC  
Joyce.thacker@rotherham.gov.uk

Jason Harwin, Chief Superintendent, South Yorkshire Police