Appendix 1

Summary and Analysis of Consultation on the Community Governance Review of Orgreave, Catcliffe and Waverley

Introduction

Rotherham MBC conducted a review of Community Governance arrangements for the parishes of Orgreave and Catcliffe, following the receipt of a petition from electors proposing the alteration of the area of the existing Parish of Orgreave. The petition related to the development of the new community at Waverley within Orgreave parish which has created two separate communities within the parish. Since Waverley covers parts of both Orgreave and Catcliffe parishes, it was decided that the extent of the review should be the area covered by both parishes.

The area covered by the two parishes contains three settlements – the established village of Catcliffe, the established small community known as Orgreave or Woodhouse Mill, and the growing new settlement of Waverley. The original village of Orgreave was replaced by coal mining and coking industries long ago. These eventually closed and the site was cleared to create a large area of derelict land which is now being developed as the new community of Waverley. The Waverley Masterplan defines land use of the site as employment in the north (Advanced Manufacturing Park), residential in the centre and amenity (open space, woodlands and lakes) in the south. The development of Waverley began in 2012 and is planned to continue until 2032, by which time 3,890 homes will have been built and the new settlement will be much larger than neighbouring Catcliffe and Orgreave.

The 2018 electorates of the settlements are as follows:

Catcliffe Village 1,524

Waverley 1,276 (325 in Catcliffe parish and 951 in Orgreave parish)

Orgreave 582

Consultation Options

The Council identified four possible options for future community governance arrangements in the area which formed the basis for consultation. These were:

- 1 No change to community governance arrangements in Orgreave and Catcliffe.
- 2 The division of the parish of Orgreave to form a separate parish council for the Orgreave polling district which would cover the settlement of Orgreave plus a new parish council for the Waverley South polling district. [As requested in the Petition.]

- 3 The creation of a new parish council for the area covered by the two Waverley polling districts. This would require the alteration of the boundaries of the Orgreave Parish Council to reduce its area to cover only settlement of Orgreave itself, and the alteration of the boundaries of the Catcliffe Parish Council to reduce its area to cover only the settlement of Catcliffe.
- 4 To remove the two Waverley polling districts from the areas of the Orgreave and the Catcliffe Parish Councils and leave them unparished. This would involve the alteration of the boundaries of the two existing Parish Councils as for option 3 above.

Public Consultation

Public consultation on the options available took place from **15**th **January 2018** to **16th April 2018**. A total of 2,100 leaflets were delivered to homes and business to publicise the consultation. There was online consultation, three local drop-in sessions (28 February, 17 March and 7 April), forms distributed by Orgreave Parish Council and emails sent to the Council. Both Parish Councils and Waverley Residents Association were asked to promote the consultation and encourage residents to give their views.

Response to Consultation

There were a total of 394 responses to the consultation broken down as follows:

Response forms administered by Orgreave Parish Council	311	
Online Consultation	50	
Response forms completed at community drop-in events	13	
Responses sent by email	20	

The level of response was encouraging given the small size of the three communities – 11.5 per cent of adults in the area responded.

However, there was a disparity in response rate between the community of Orgreave where there was a high response (46%), actively encouraged by the parish council, Waverley with a lower response (8.7%) and Catcliffe with a very low response (0.6%). The following table summarises the responses and preferred options:

Communities and Responses			Support expressed for:			
Community	Electors	Responses	Option 1	Option 2	Option 3	Option 4
Catcliffe	1,524	9	5	2	2	
Orgreave	582	270	1	42	179	13
Waverley	1,276	111	1		84	26
Other		4			3	1
Total	3,382	394	7	44	268	40
Percentage of preferences*			1.9%	12.2%	74.7%	11.1%

* 359 people expressed a clear preference for an option and 35 people did not. The latter either only expressed opposition to Option 1, had no preference between Options 2,3 and 4 or were opposed to all options.

There was a clear preference for Option 3 (new parish for Waverley) with hardly any respondents supporting Option 1 (no change). Most of the latter were from Catcliffe although only very few people from Catcliffe responded and not all supported the status quo. 76% of Orgreave and Waverley respondents who expressed a preference supported Option 3. Option 2 was mainly supported by a minority of Orgreave respondents whilst the majority who supported Option 4 were from Waverley. 99% of Waverley residents supported change and over three times as many wanted a parish council (Option 3) than an unparished area (Option 4).

12 respondents in Orgreave expressed opposition to Option 1 and 21 had no preference between options 2,3 and 4.

Views of Local Representative Bodies

Waverley Residents Association submitted a representation stating that Waverley should not be divided by boundary lines and supported Options 3 and 4. Whether the area should be parished or not was left to the views residents. As shown above, three quarters of the 111 Waverley respondents supported a new parish council with almost all the remainder supporting an unparished area for Waverley, separate from Orgreave and Catcliffe parishes. There is strong evidence of public support in Waverley for the options favoured by the residents association.

Catcliffe Parish Council wrote a letter dated 17 January advocating no change to their parish boundary and that Options 1 and 2 were supported. No arguments were made in support of their position and there were too few respondents in Catcliffe village to know whether there is significant support the parish council's view but only one Waverley resident expressed support for Option 1.

Orgreave Parish Council wrote a letter dated 12 April which stated their opposition to Option 1 and support for changing the current parish boundary so that the community of Orgreave has its own parish. Orgreave parish council states that it is up to the residents of Waverley and Catcliffe to decide which of Options 2, 3 and 4 they prefer. However, Orgreave Parish Council does support the forming of a new parish for the whole of Waverley (Option 3) and advised residents of this. As indicated above, two thirds of respondents in the community of Orgreave supported Option 3 which was supported by three quarters of those who expressed a clear preference.

Catcliffe Parish Council's support for Option 1 is clearly at odds with the view of Orgreave Parish Council and Waverley Residents Association. In addition, Catcliffe Parish Council's support for Option 2 is clearly at odds with the view of Waverley Residents Association.

Respondents' Comments

A total of 94 respondents made comments as well as expressing a preference.

A comment which reflects the majority preference is "Option 3 is so obviously the most logical choice. Waverley and Catcliffe are remote from Orgreave and Waverley should not be "unparished" splitting Waverley does not seem logical."

Another respondent stated "All three communities should have their own identities and therefore their own councils."

Another commented "Whether Waverley is attached to Orgreave or Catcliffe it will be the senior partner in terms of size. Therefore it would seem to make more sense to allow it to look after itself and allow the pre-existing two to do the same."

A minority of Waverley respondents expressed support of Option 4 such as "Don't see need for parish council in Waverley, we have seen nothing from Orgreave or Catcliffe in the last 3 years living here, yet all the while our money is taken to line their coffers. We already pay a management fee which covers exactly the same as what the PC does."

Many Orgreave residents expressed support of their Parish Council, a good example being "I believe Orgreave parish should just include the Orgreave estate so our community can be connected. There is a large geographical difference that there is no point in including us in any of the Waverley site. Keep Orgreave local."

The Waverley site defined by the Masterplan extends to a boundary just to the north of Coalbrook Avenue, Orgreave. Some people thought that the new boundary should be further north (e.g. 500 metres), to either deter or allow development. However, this would cross an agreed new Borough ward boundary from 2020.

There were a few comments about Option 1 ranging from "Option 1 - I prefer to leave this as it is" to "Option 1 clearly is not a reasonable plan for Orgreave parish. We will be swallowed up and have no voice." A Waverley resident commented that "Only people who want us in Catcliffe are the current residents of Catcliffe who currently receive the precept from half of Waverley and give nothing back to Waverley."

Conclusion

It is clear from the consultation that the majority of people who took part support Option 3, for Waverley to have its own parish. Residents of the Orgreave community are almost unanimous in supporting a smaller Orgreave parish, without Waverley. The views of Catcliffe residents are unclear as only a few responded, although there is clearly some support to retain the existing parish boundary. Waverley residents are almost unanimous that that they don't wish to be part of either Catcliffe or Orgreave parishes and most favour their own parish. However, there is a significant minority in Waverley who would prefer the community to be unparished.