



Final Building Proposals' Early Help Phase Two & Phase Three Following Feedback from the 90 day Public, Partner and Staff Consultation.

1. Comments from the public illustrated strong support for locally based centres and the need for low cost or no cost activities. Some parents indicated that they would be prepared to pay for some activities, but many thought that a 'core' of activities should be free and available to all; as the people who may want /need this most may have the least money to pay. Some respondents suggested a trial of 'a pay what you can' approach to activity (this already happens in some centres).
2. The building proposals remain largely unchanged following the consultation period; however, the consultation raised some issues which required consideration and solutions from the Early Help Service and colleagues in both Corporate Property Services and Legal Services, pending Cabinet approval to progress. The key issues are listed below:

2.1 *The public consultation and online questionnaire highlighted the need for the Early Help Service to provide greater clarity to the public and ward councillors around the difference between a 'physical building' and the broader delivery of services in the community.*

- 2.1.1. Public perception was that relocating from a building meant that the services were also ceasing in that locality – this is not the case. The Early Help Service will continue to provide a 0-19 outreach and engagement offer which includes an early years 'children's centre' offer and services for those families most in need through community venues, joint delivery with health, schools and the VCI sectors. The three proposed deregistration of children's centres will continue to deliver early years services and early help will secure access to the buildings in order to deliver sessions for up to 10 hours per week through a Service Level Agreement (SLA) that meets DfE requirements (where appropriate).
- 2.1.2. Similarly, the 0-19 outreach and engagement offer will include a targeted and detached 'youth offer' in the areas required. Discussions have commenced with the VCI sector to consider their role in providing an open access universal offer across the town. Where required, a SLA will be implemented to ensure that early help can also utilise youth buildings as required.

2.2 *Consideration to be given to adequate notice periods, exit strategies and support for other agencies and members of the public using Early Help, Youth and Children's Centre buildings.*

- 2.2.1 Through public and partner consultation some concerns were raised for current tenants that share buildings with Early Help. These included the 'Chat and Chill' group, community groups; including a community radio station, pre-school, Pupil Referral Unit (PRU), a 'card club' at Kiveton, Adult Social Care, and a charity led day. Whilst the recommendation is for Early Help staff to relocate, further work is being carried out by Corporate

Property colleagues to ensure that views and needs are taken into account when agreeing the future of the building.

2.3 Requirement for robust service level agreements to; protect the assets, prevent DfE clawback on capital funding and ensure that RMBC Early Help can deliver as required and ensure minimum disruption for any remaining tenants if the buildings are to transfer to schools or academies.

2.3.1 The Early Help Service is being supported by colleagues in the Early Years team, legal services and Corporate Property Services to enable the transfer and de registration of the proposed buildings. Robust SLA's were developed and utilised in 2015 for the children's centre restructure to prevent DfE clawback on capital funding from the sure start grant and ensured the assets were utilised correctly. These will be utilised again and considered for the proposed youth buildings as required.

2.4 Clarity around the role and contracting arrangements from April 2019 for the three contacted Children's Centre Sites (Rawmarsh Nursery and Children's Centre, Aughton Early Years and The Arnold Centre) in the 0-19 proposed delivery model.

2.4.1 Preliminary discussions have taken place with the three Head Teachers at the contracted sites. They are aware of the proposals and the impact that this could have regarding funding, management costs, REACH area and staffing changes. The contracts expire in March 2019 and will require updating to incorporate final decisions following Cabinet.

2.4.2 The three schools and the Early Help Service are aware of the need to negotiate a reduced 0-19 outreach and engagement offer. It is recognised that their core business is early years and as they are nursery settings this is not transferrable to a full 0-19 model. The 'over 5' element will be incorporated into the Early Help locality model.

3. North: (children's centre data as of 30/06/18, youth data as of 01/01/18 to 30/06/18)

3.1 Wath Victoria Children's Centre – Proposal: De Register

The current proposal includes the recommendation to transfer the asset to the school to use for early years services and implement a Service Level Agreement (SLA) for 10 hours to enable Children's Centre use as a 'linked site.'

Children aged 0-4	Living in most deprived areas	30% deprived	Living in most deprived areas	10% deprived	% Registered end of Q1
1405	340 (24.2%)		109 (8%)		82%

3.1.1 **Wards affected:** Hoover Ward, Swinton Ward and Wath Ward.

3.1.2 **Reach Area:** Wath Central & Newhill, West Melton, West Brampton North, Wath North East, Wath South West, Wath North, West Melton East, Wath South East, Wath South, Brampton South, West Melton South, Wentworth & Harley

3.1.3 **Rationale:** Deprivation levels overall are average for the borough, with pockets of higher deprivation scattered across the 'reach' area. Wath

Victoria serves 364 children from the 30% most deprived areas and is accessible from Brampton and West Melton (to the West).

- 3.1.4 Wath Victoria was proposed to close in 2015 due to its low number of families living in deprived areas.
- 3.1.5 The centre currently delivers most activities in the community and this will continue under the proposals. Performance in Q4 was good with the Rotherham wide target met for engagement rates and just under at 90% against a 95% target for registration rates (see table above).
- 3.1.6 Preliminary discussions have taken place with the Head Teacher who is supportive of the proposals if approved. The school would utilise the space for additional 2 and 3 year old provision and support health and early help in accessing the building under a 10 hour SLA.
- 3.1.7 Corporate Property Services are aware that they need to provide 6 months' notice to the James Montgomery Academy Trust (JMAT) under the terms of the sublease of the intention to leave the building and hand over to the Trust. The CEO of JMAT is supportive of this proposal.
- 3.1.8 It is proposed that the youth building remains a staff base in Wath in order to develop a 0-19 'Family Hub' and a Service Level Agreement (SLA) will be implemented for 10 hours children's centre use as a 'linked site.'

3.2 Thrybergh Rainbow and Dalton Willow Tree Centre's – Proposal: Retain (with staff relocating from Thrybergh and Dalton).

Children aged 0-4	Living in 30% most deprived areas	Living in 10% most deprived areas	% Registered end of Q1
785	565 (72%)	500 (64%)	89%

- 3.2.1 **Wards affected:** Rotherham East Ward, Silverwood Ward, Valley Ward and Wickersley Ward.
- 3.2.2 **Reach Area:** East Herringthorpe North, Dalton, Thrybergh South, East Herringthorpe East, Thrybergh East, Thrybergh North & Hooton Roberts, Brecks East, Ravenfield, Ravenfield Common.
- 3.2.3 **Rationale:** Thrybergh & Dalton already serves one of the most deprived reach areas with 72% of children in the most deprived 30%. It is also accessible to the less deprived Ravenfield area, currently served by Stepping Stones, and is more accessible than Maltby. It is important that a Children's Centre remains in this area, however the current buildings arrangements are not practical and both currently provide Day Care on site. The two local school Academy Trusts have indicated an interest in the running of the Day Care and discussions have commenced regarding this.
- 3.2.4 The Dalton facility comprises of one small community room. It is proposed to relocate the staff from here to the much larger and more accessible Youth Centre (approx. 200 yards down the road). A 10 hour SLA will remain at Dalton and at Thrybergh and this will allow much closer staff integration.
- 3.2.5 Thrybergh Rainbow is located at the bottom of a very steep hill which can be an issue for families to access with prams; currently only 23% of families are seen at the centre with the remainder accessing services in the

community or through a different centre. Through consultation, families have requested that more services should be delivered in the community rather than from this centre.

- 3.2.6 Discussions regarding the transfer of the Local Authority delivered day care at both sites have taken place with the two schools both are keen to progress this and utilise the space for additional 2 and 3 year old provision. This ongoing work will be supported by the Early Years team.

3.3 Swinton Youth Centre – Proposal: Relocate staff and surrender lease to school with a negotiated SLA implemented

- 3.3.1 Early Help currently delivers two group work sessions per week at Swinton Youth Centre. More individual young people are seen through detached youth work than through centre based contact. Centre attendance has declined by 48% from 2016/17 to 2017/18 with an increased focus on targeted group work.
- 3.3.2 Staff are currently based across four sites; Swinton Youth Centre, Wath Youth Centre, Wath Victoria Children's Centre and Swinton Brookfield Children's Centre.
- 3.3.3 Young people are keen to continue using Swinton Youth Centre and signed a petition to support ongoing provision at this site; this will continue via a SLA.
- 3.3.4 The proposal, which equates to minimal disruption to youth provision, is to cease using Swinton Youth Centre (which is located on the school site) as a work base for staff, and use a negotiated SLA with the school to maintain access for centre based sessions.
- 3.3.5 Detached work will continue in the area. Early Help are in discussion with the Library Service regarding utilising space for delivery of youth activity, as the precinct nearby is a hot spot area for youth nuisance.
- 3.3.6 Discussions regarding the future use of Swinton Youth Centre are scheduled for September 2018.
- 3.3.7 The Youth Centre is part of the school site and is part of the 125 year lease when the school became an academy in September 2016. Corporate Property Services will need to negotiate with Aston Community Education Trust (ACET) for Rights Granted.

4. Central:

4.1 Broom Valley Children's Centre – Proposal: – De Register

The current proposal requires additional consultation with the School Governing Body in September 2018; the options are:-

- Surrender the lease (asset transfer) to the school to use for early years services and implement a Service Level Agreement (SLA) for 10 hours Children's Centre use as a 'linked site.'
- If school decided not to take over the building there are PVI sector organisations willing to lease this for Early Year provision.

Children aged 0-4	Living in 30% most	Living in 10% most	% Registered end
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	deprived areas	deprived areas	of Q1
1,481	874 (59%)	294 (20%)	70%

- 4.1.1 Wards affected: Boston Castle Ward, Brinsworth and Catcliffe Ward, Rotherham East Ward, Rotherham West Ward, Sitwell Ward and Valley Ward.
- 4.1.2 Reach Area: Canklow North, Town Centre, Clifton West, South Central and Boston Castle, Whiston East, Broom East, Canklow South, Broom Valley, Whiston West, Whiston South and Morthen, Moorgate West, Whiston North, Broom South, Moorgate East and Brecks South West.
- 4.1.3 Rationale: Valley Children's Centre, at Broom Valley, serves Central Rotherham and areas to the South. This is a diverse area with a large number of children and significant areas of deprivation.
- 4.1.4 The Centre has struggled to meet performance targets due to the interim arrangements and few families accessing the centre due to its location.
- 4.1.5 Broom Valley Centre is located in a difficult to find location on a steep hill and on a private road. The Centre has been running limited activities from the building since April 2017 due to interim management arrangements with the reach area split between Park View/Central and Coleridge. Throughout this period, no concerns have been raised about the delivery of the offer by parents, Advisory Board members or partners.
- 4.1.6 Preliminary discussions have taken place with the school, early help, early years and property officers. The early year's sufficiency data shows that there is a shortage of 2 year old places in this area and the building if de registered could be utilised for this purpose either by the school or a private provider.
- 4.1.7 The Head Teacher has requested further information to take to full Governing Body in September 2018, and school will consider the options regarding the building.

4.2 Park View Childrens' Centre – Proposal: De-register.

The current proposal includes the recommendation to transfer the asset to the school to use for early years services and implement a Service Level Agreement (SLA) for 10 hours Children's Centre use as a 'linked site.'

Children aged 0-4	Living in 30% most deprived areas	Living in 10% most deprived areas	% Registered end of Q1
1,176	693 (59%)	219 (19%)	86%

- 4.2.1 Wards affected: Hoover Ward, Keppel Ward, Rotherham West Ward, and Wingfield Ward.
- 4.2.2 Reach Area: Wingfield, Greasbrough South, Rockingham West, Kimberworth Park East, Kimberworth Park Roughwood, Kimberworth Park West, Kimberworth Park Central, Rockingham East, Kimberworth Park South, Kimberworth North West, Greasbrough North, Greasbrough East, Thorpe Hesley West, Kimberworth North East, Dropping Well, Thorpe Common & Scholes, Thorpe Hesley Central and Thorpe Hesley East.

- 4.2.3 **Rationale:** The existing Children's Centre at Park View serves 693 children from the 30% most deprived areas. Although there are no specific areas with very high deprivation, North West Rotherham does have pockets of moderately high deprivation spread over a wide geographical area.
- 4.2.4 Park View was previously considered for de-registration under the last restructure. The current manager and staff are predominately based at the alternate Central Children's Centre. Park View consists of a small community room and office space in the school site.
- 4.2.5 The community can be served without a physical building as services are currently delivered in community venues with excellent performance; above Rotherham target figures for registration and engagement rates achieved at the end of Q4.
- 4.2.6 Additional information and visits to the area have been facilitated at the request of Ward Councillors to understand the proposals in greater depth.
- 4.2.7 Preliminary discussions have taken place with the Head Teacher who is supportive of the proposals if approved. The school would utilise the space for additional 2 and 3 year old provision, community learning and breakfast club provision. If approved the school would agree to enable health and early help to access the building under a 10 hour SLA.
- 4.2.8 Redscope School have made an application to the DfE to convert to an Academy in early 2019. If approved the Council would include the Children Centre within the 125 year lease to the academy.
- 4.3 **Coleridge Children's Centre – Proposal: Retain and relocate staff base to The Place.**

Children aged 0-4	Living in 30% most deprived areas	Living in 10% most deprived areas	% Registered end of Q1
997	984 (89%)	740 (74%)	87%

- 4.3.1 **Wards affected:** Boston Castle Ward, Rotherham East Ward and Valley Ward.
- 4.3.2 **Reach Area:** Eastwood Village, Eastwood East, Eastwood Central, East Dene North East, East Dene North West and Clifton East.
- 4.3.3 **Rationale:** Coleridge serves a small, but densely populated reach area, which is the most deprived in Rotherham. 89% of children are from areas amongst the most deprived 30%. The local population is very diverse with a high proportion from BME communities, many large families and experiences a high population turnover.
- 4.3.4 The population has grown over the last 10 years as a result of inward migration. Child poverty and children in families with no car are almost double the Borough average and the highest of any Reach Area in Rotherham. All of these factors support the retention of Coleridge.
- 4.3.5 The proposal is to relocate the Children's Centre offer to the Place as the current centre comprises of one small community room in the middle of the school, alongside the Day Care offer. This is the current arrangement due

to the development of The Place. The staff in this area currently work from The Place as there is no office space in the Children's Centre.

4.3.6 The Place is a multiagency family hub next door to the school, with staff and managers from; Housing, Health, Social Care and Early Help all co-located.

4.3.7 Preliminary discussions have taken place with the school regarding the transfer of the Local Authority run day care at this site. The school is keen to progress this and utilise the additional Children's Centre space for early year's provision.

4.4 Herringthorpe Youth Centre – Proposal: Decant and provide the youth offer through different venues and in the community

4.4.1 Herringthorpe has the lowest footfall across the youth centres in the central patch and attendance has reduced by 42% (74 attendees in 2016/17 and 43 in 2017/18).

4.4.2 The centre provides targeted group work and hosts a music studio. Staff that are based at the centre have limited office space, and internet access is poor.

4.4.3 The proposal is to relocate the three members of staff to the 0-19 Family Hub (The Place) where Health, Early Help and Children's Social Care are co-located and where needs can be met in one place.

4.4.4 The targeted youth work offer, including project and detached activity, will continue to be delivered at local venues in partnership with voluntary and community sector in the area (Clifton Learning Partnership, Barnardo's and Rotherham United Football Community Trust.)

4.4.5 Early Help can relocate musical equipment to another centre and continue to use this to support targeted group work; or alternatively relocate staff and continue to house the music equipment in there.

4.4.6 Further discussions are scheduled to take place with Early Help, Property and the PRU. Until recently the PRU (Aspire) were occupying the building. Aspire still retain an interest and continue to pay 90% of the utilities.

5. South:

5.1 Treeton Youth Centre – Proposals: Relocate staff to be based at Catcliffe School and Aston Service Centre and provide the youth offer through different venues and in the community.

5.1.1 The building is currently in a state of disrepair and requires significant investment to make it fit for purpose. The site includes the old school house (used as staff office space,) the youth centre and the Multi Use Games Area (MUGA).

5.1.2 All of the youth work undertaken in Treeton is targeted group work or street-based. This is not proposed to change and will continue in the future.

5.1.3 Staff have already been allocated an alternative base at Catcliffe School and are in the process of moving into this space which will provide a 0-19

Family Hub and provide shared delivery with the Children's Centre linked site.

- 5.1.4 Staff will hot desk from Aston Service Centre and will benefit from the colocation with social care and health at this base.
- 5.1.5 The Enterprise Units at Treeton are still partially occupied, but tenants will make alternative arrangements once the Early Help Team has moved to Catcliffe. This will be informed by work underway with Corporate Property Services.
- 5.1.6 Early Help and Property Services are in discussion with Treeton Parish Council regarding the Multi-Use Games Area.
- 5.1.7 Discussions are also underway with Brinsworth Community Library around utilising space for the delivery of group work.

5.2 Kiveton Youth Centre – Proposal: Relocate staff through different venues and in the community. Staff base to be identified and feasibility of options discussed at the Asset Management Board

- 5.2.1 Numbers attending youth work sessions at Kiveton has declined by 52% over the last two years. The majority of youth work currently undertaken in Kiveton is detached or aimed at vulnerable young people, and this focus will continue in the future.
- 5.2.2 Kiveton Youth Centre is in poor condition. The roof requires partial replacement and there is currently insufficient capital in the CYPS capital programme to refurbish / remodel this building. The report is available from Corporate Property Unit and is part of their current review.
- 5.2.3 Additional consultation sessions with the public and visits with ward members and Property officers have been conducted to consider the findings of the survey report.
- 5.2.4 Early Help requires a space to use as an office base and for delivery in this area, but the current building is not suitable due to the significant capital investment required. The service is working with Property Services to progress a split site arrangement between Dinnington School and Kiveton Library.
- 5.2.5 Current users of Kiveton Youth Centre include; young people, 0-19 health, Red Road Community Radio Project, JADE youth club and an adult social care social group who would be affected by the closure of Kiveton.
- 5.2.6 The development of Kiveton Library as a community resource or asset transfer could provide shared space for delivery of community projects.
- 5.2.7 Where possible, RMBC will support other groups currently using Kiveton to seek alternative community delivery sites.

5.3 Maltby Linx Youth Centre proposal: Relocate staff and transfer to school with a negotiated SLA implemented.

- 5.3.1 Maltby Linx provides primarily targeted youth provision two nights per week and two sessions of detached youth work.

- 5.3.2 Attendance at centre based sessions has declined by 64% (384 young people in 2016/17 to 187 2017/18) due to the increasingly targeted nature of youth work. Detached work in Maltby provides a third of all activity, and this will continue in the future. Moving forward youth provision needs to continue to deliver more targeted activity.
- 5.3.3 A weekly targeted group for young people with Autism (Chat n Chill) is currently jointly delivered by Early Help and the Behaviour Support Service. Young people attending this group identify strongly with the building.
- 5.3.4 A discrete area of the building with a separate entrance is rented to Maltby Linx Pre-School. Trustees of the Pre-School charity have expressed concerns about the future delivery of a local early years offer if they are unable to secure a rental arrangement with Maltby Academy.
- 5.3.5 Preliminary discussions have taken place with Maltby Academy who is in favour of taking over the running of the Centre under a negotiated SLA. The school currently use the Centre at lunchtime to 'manage' their dinner rota and this does have an impact on the Centre.
- 5.3.6 There are three RMBC buildings in Maltby; the Linx, Maltby Service Centre and the Children's Centre which is currently under-occupied.
- 5.3.7 It is proposed, that moving forward, the Early Help Team will be based in the Children's Centre with access to Maltby Linx to deliver targeted Early Help work.
- 5.3.8 Additional public consultation sessions have been facilitated alongside an individual meeting with the pre-school. Consideration does need to be given to the points raised by the pre-school and staff in the building in developing an SLA if approved.

Definitions:

Designated Children's Centres are expected to provide the 'core offer' and are therefore subject to inspections under the current OFSTED Framework for Children's Centres.

De-registration:

Deregistration of a Children's Centre means that the building will no longer be used solely for children's centre services. Children's Centre activity will continue in the area but will be delivered from a range of other suitable venues.

The de register process changes the building from a designated Children's Centre to a building asset which will continue to provide early years and children's centre services within the reach area and work in partnership with the designated children's centre for that area.

The building/room will no longer be funded by the Local Authority. It will be 'leased' to the school (or private provider through a tender process) on which it is sited to be used for the delivery of early years and children centre services. This continued delivery of early years and children centre services precludes any Department for Education (DfE) capital funding clawback.

Detached also known as or street work: meeting and developing purposeful relationships with young people in public spaces, such as parks, bus shelters, shopping centres or on the street.

Open access: Universal youth work, intended for all young people in an area

Targeted: Support for young people who need it most; including vulnerable groups and those open to Services.

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