

HEALTH SELECT COMMISSION
Thursday, 5th September, 2019

Present:- Councillor Keenan (in the Chair); Councillors Albiston, John Turner, Bird, Cooksey, R. Elliott, Ellis, Jarvis, Williams, Evans, Vjestica and Walsh.

Apologies for absence:- Apologies were received from The Mayor (Councillor Jenny Andrews) and Brookes.

The webcast of the Council Meeting can be viewed at:-
<https://rotherham.public-i.tv/core/portal/home>

24. DECLARATIONS OF INTEREST

There were no Declarations of Interest made at the meeting.

25. QUESTIONS FROM MEMBERS OF THE PUBLIC AND THE PRESS

There were no members of the public or press present at the meeting.

26. ENHANCING THE RESPIRATORY PATHWAY - JACQUI TUFFNELL, HEAD OF COMMISSIONING NHS ROTHERHAM CCG, TO PRESENT

Jacqui Tuffnell, Head of Commissioning at NHS Rotherham Clinical Commissioning Group (CCG) gave the following short presentation outlining the rationale for change to the respiratory pathway, what was being proposed and the plans for engagement.

Why do we need to make changes?

- Poorer outcomes for our patients than our counterparts across the integrated care system (NHS Right Care data)
- Fragmentation across the respiratory pathway
- Fragmentation of the home oxygen service
- Improve diagnosis across Rotherham – accreditation needed for spirometry testing
- Improvement the management of respiratory patients
- High numbers of patients going into hospital – for example other areas support patients with low level pneumonia at home
- Longer stays for patients when they are in hospital
- Long term plan states care should be provided closer to home

What changes are proposed?

The development of the enhanced respiratory pathway has been a clinically led process, developed in line with best practice and the clinical benefit for patients has been at the forefront of discussions

The enhanced model for respiratory includes:

- Standardising the care across primary care for diagnosis and management – engagement on what this should look like.
- Improving patient education and access to support patients to self-manage – including digital options/apps
- Delivering care closer to home, with a specialist community respiratory team, reducing the requirement for inpatient care
- Delivering care during the day, at evenings and weekends to fit in with patients' lives
- For those who do require inpatient support a dedicated respiratory unit at TRFT
- Increased support for high intensity users to help stabilise their conditions

Service user, carer and stakeholder engagement

Patient and public and stakeholder engagement on the proposed changes is scheduled throughout September and will be via the following forms:

- Surveys, online and paper
- Face to face drop in sessions across Rotherham, including breathing space – different days and times so working population also have opportunity to be involved
- Mjog (Memory Jogger) text messages to patients, aimed at those with a specific respiratory condition
- Media messages
- Animation – to follow

The intention is to try and involve the wider population of respiratory patients, not just the 20% who particularly use Breathing Space.

Next Steps

- Incorporate engagement responses into the business proposal
- Governing body 2 October 2019/ Trust Board
- Commence recruitment to the new structure

The following issues were raised and discussed:-

- Mjog
– Mjog or Memory Jogger was a well-used texting system from GPs for sending reminders and messages, for example to alert people about flu jabs. It would be used to inform a large number of people about the engagement sessions.
- Current relatively poor outcomes - to what extent was there still a legacy from the old mining industry?
- Not so much now and there had been changes in smoking habits associated with that, but respiratory conditions were still growing. It appeared to be linked more with how the pathway actually worked.
- What was the scale of the poor outcomes for our patients and

being worse than counterparts?

- It was significant enough to need to do something because as well as poor outcomes Rotherham had the highest spend in relation to respiratory across South Yorkshire. The main areas were in relation to pneumonia care but also COPD management. It was around 10% difference with spend about 30% more. A slide pack with all the information could be circulated to Members.

- Improving patient education and access – would this include prevention as well as self-management?
 - Regarding prevention, other work had taken place in relation to smoking cessation, in particular through the QUIT programme which secondary care were on board with, including in the hospital. Smoking cessation was within the Public Health team as well and would be looked to see how it could be enhanced as part of this programme. My COPD on the app would support patients in terms of whether they were doing things that were unhelpful. Having more dedicated support from the respiratory specialist community nurses and physiotherapists within the communities would definitely support them to remain in the community as well.
- Face-to-face drop-in sessions – would these be in any particular locations or would they be borough-wide?
 - These had all been planned to take place at Breathing Space but Members were invited to suggest other locations.
- Rotherham Show – would the NHS have a presence at this?
 - The materials were not quite ready.
- Timeline and length of the engagement, as once live it would only really be two weeks.
 - During September the surveys would go online with messages through Mjog to people on how to access them. Sessions were planned during the whole of September to inform the pathway. Something was needed in preparation for winter in relation to respiratory care, hence it was important to engage but also to get on with implementing a model as described. The clinical model needed to be right, so the timeline included the winter period. Ideally there would be more engagement and the comments would be taken on board and if it was felt that the CCG had had insufficient input during that time they would be prepared to extend the process.
- When would success measures be seen for whether the changes were of benefit, as presumably one of those would be to save at least the 30% of current spending?
 - The pathway focused on improving outcomes, which was the reason for the changes proposed, whilst anticipating that those efficiencies would be made. The slide pack to follow would say that 12 months after implementation significant improvement was

expected in order to achieve the same level as our peers.

- Clear information was requested to show what the CCG expected that significant improvement to look like.
- Would Rotherham Hospital and other health premises such as doctors' surgeries have a presence or information?
 - Literature would go out to GP practices as well as using Mjog but as Public Health TV was quite difficult to change information would not be on there.
- Would this link in with the Rotherham Health App in terms of people being able to access the services through that mechanism?
 - Absolutely.
- What changes had resulted from the relocation of inpatients from Breathing Space to the hospital for their care?
 - Patients were relocated to the main hospital site a number of months ago due to some patient safety measures that needed to be put in place. The Trust had issues with sickness within Breathing Space and within the acute hospital and had to rationalise the nursing team to ensure safe patient care was provided. This was separate to the pathway review and until the review had been completed had not been identified as a permanent position.
- The Chair requested that the consultation materials be shared with the committee.

Resolved:-

- 1) That the Health Select Commission note the information provided regarding the proposed changes to the respiratory pathway.
- 2) That the following be provided for the Commission:
 - the slide pack;
 - consultation materials;
 - animation;
 - success measures for the pathway.

27. HOME FIRST - INTERMEDIATE CARE AND REABLEMENT - NHS ROTHERHAM, CCG AND ADULT SOCIAL CARE, RMBC TO PRESENT

Anne Marie Lubanski, Strategic Director for Adult Care, Housing and Public Health gave the following powerpoint presentation, recapping the information provided previously and focusing on how the work would be taken forward. This included how it would link in with the service redesign in Adult Social Care, which would see a 30% reduction in its workforce, maximising the front door, reablement and the preventative offer.

The pathways would be joint integrated working pathways with health rather than structural changes, although these could follow at a later stage. This was a significant piece of work and a testimony to partnership working and the maturity of it in Rotherham, as health and social care were two very different systems, especially regarding contributions and charging. The pathways were based on best practice, on the 12-week recovery model seen in mental health principles and two proof of concept initiatives would run with the reablement team to test things. The trusted assessment role would also be looked at so that people would not have to wait to see someone else to get something they might need.

From a commissioning perspective across the CCG and RMBC the view was that this would become a more cost-effective model, not immediately as some of it would be iterative going through the process. In Year 2 it would be a question of looking at where things could be done differently and whether it was about efficiencies or reinvestment would be considered later on.

Heading into winter was part of the challenge of how to double run and test things, at a time when it was also critical for the Trust not to impact on flows in and out of the hospital.

Communication and engagement were key areas to get staff on board and to understand the cultural changes and potential professional changes necessary. Work would also be needed with the GP Federation following the introduction of Primary Care Networks (PCNs).

Why Change?

- People have told us
 - They would like to be at home wherever possible
 - They would like to regain their independence
 - Current services were disjointed and could be hard to navigate
- Care Quality
 - Evidence shows people did better at home
 - We know that a large number of people received care in a community bed when they could have gone home with the right support
 - Rotherham had significantly more community beds than other similar areas
 - Current services were focussed on older people and their physical needs
 - Through changing the way we worked, more people were going home and our community beds were not fully utilised

Current Services

- Community-based Services
 - Integrated Rapid Response (TRFT)
 - Community Locality Therapy – urgent (TRFT)
 - Independent and Active at Home Team (TRFT and RMBC)
 - Reablement (RMBC)
- Bed-based Services

Intermediate care at Davies Court and Lordy Hardy Court (RMBC and TRFT)

Oakwood Community Unit (TRFT)

Waterside Grange (Independent Sector)

- Services currently provided by a range of teams and bed-based sites
- In addition, several teams of Social Workers and therapists working into the bed-based provision
- People moved through multiple services rather than an integrated pathway
- Significant duplication and some capacity issues in a number of services

Project Aim

Referrals



Co-ordination



Integrated Intermediate Care and Reablement Service

→Pathway 1: Integrated Urgent Response

→Pathway 2: Integrated Home-based Rehab/Reablement

→Pathway 3: Integrated Bed-based Rehab/Reablement

- To simplify current provision to provide an integrated, multi-disciplinary approach to support individual needs across Health and Social Care
- To re-align resource to increase support at home, reducing reliance on bed-based care

Future Services

- 3 core integrated pathways
- Services aligned to work as a single team to provide the 3 pathways
- Increase in community capacity to meet the demand to support people at home (urgent response or rehabilitation/reablement)
- Reduction in community bed-base (phased and double-running for a period with increased community capacity)
- Integrating processes for triage and co-ordination to ensure people get the right support
- Reduction in duplication

Community-based Pathways	Bed-based Pathway
1. Urgent response (integrated team)	3. Community bed-base – rehabilitation and reablement without nursing (integrated team)
2. Home-based reablement and rehabilitation (integrated team)	3. Community bed-base rehabilitation and reablement with nursing (integrated team)

Benefits

Patients and Carers	Commissioners (CCG and RMBC)	RMBC (Service delivery)	TRFT
Improved experience of services Telling story once Reduced duplication and hand-offs Improved outcomes More people able to be supported at home	Supports Rotherham Plan for 'Home First' and integration of Service delivery Reduces over reliance on bed base where Rotherham was an outlier More cost effective model	Supports delivery of the Council's target operating model and future sustainability Improving flow through the Social Care system	Supports the Trust's wider plans for bed configuration/estate moves Improving flow through the Hospital and Community Services

Taking the work forward**Pathway Redesign & Implementation**

→Workforce: HR and OD
→IT, IG and Analytics – system interoperability and sharing information
→Accommodation

Off-site Community Unit Implementation

→Communications and engagement
→Finance, contracting & commissioning (including winter beds and flows)

Proposed Timeline/Phasing*Integrated Model*

Home-based pathways 1&2 From 1 April 2020
Reduced intermediate Care Bed Base From June 2020

Therapy Led Community Unit with Nursing

Phase 1 off-site - Open off-site Unit November 2019
Phase 2 on-site November 2020

Discussion ensued with the following issues raised and clarified:-

- The staffing side was of interest because of the known recruitment difficulties in the Health Service and it would be helpful to see a profile as this evolved and if any patterns emerged on difficulties.
- It was agreed to come back and keep Members informed.
- With the intention to reduce the number of points at which patients were triaged and having the three pathways, how would it work with GPs? Would there be a GP allocated to a pathway or would people still have their own GP, as not all GPs held the same view

on things?

- People would have their own GPs. PCNs had only started in July 2019 and conversations would start to happen at the end of the year, including how they would work with Adult Care and the Trust as it was such an early stage. RMBC had six localities which would never match the PCN breakdown because a GP might have a practice in one part of the borough but a satellite in other localities as well. The key was to ensure everybody understood the benefits of the pathway, including primary care. Dr Muthoo, leader of the Federation, was a member of the group co-chaired by the Strategic Director and Chris Preston, The Rotherham Foundation Trust (TRFT) and was very engaged and supportive of this way forward.

- Although the overall head count seemed ok, was there a possibility that when people were asked to move or to take on new skills and to adopt new ways of working that some might decide they wanted to work for someone else?
 - There was always that risk but as seen with the Occupational Therapists (OTs) moving into the Single Point of Access, after initial resistance in the restructure. They could see the benefits of being in the same building and talking to one another. This was effective partnership working and was always different at the front line with a lot of work to do there, but both TRFT and RMBC had taken it down multiple layers into both organisations and could see the advantages of joint working.
- Two information management systems were used in Liquid logic and SYSTM1, with people likely to have records in both databases and fields in both with effectively the same information. If the information was not in fact identical, was there a risk things could go awry? Were protocols in place to ensure that when people copied or cut and pasted information that it was identical?
 - RMBC was contracted to have Liquid Logic for a number of years but much of the database was already shared across the Cloud. People at the hospital could see SYSTM1 and the other systems used at the hospital and the Integrated Discharge Team could see Liquid Logic at a certain level.

This had been discussed within the steering group as part of the pathway work and the key was the same decision points to sit in both systems, consistent and agreed, to remove any confusion. Mental health had manual input as they used two systems, which was time consuming and there were other issues in addition, thus it was a case of being pragmatic.

Information Governance was important in terms of people only seeing the information they wanted or needed to see but the main issue was correct sign offs and staff not being stuck by the system.

- The worst possibility would be with some text that was supposed to

be identical in both systems and in one system it included the word not and in the other it did not.

- In a project of this size it would be disingenuous to say all human error could be eliminated. People had different styles of writing and there was a need for coherence in how people recorded what they did, which was about professional judgement. In RMBC, people talked all the time about positive recording and being aware of third party information and data access requests in the context of having to return and remember something six years after writing it. The pathways would be very clear in terms of what should be recorded, for intermediate care and reablement and when. TRFT concurred that they too held similar conversations with their staff.

- What would the future measures of success be in terms of introducing this particular extensive change, other than the financial ones already included?
 - A very easy one would be hospital admissions went down absolutely.
 - Another was not having the revolving door of some people in the community who fell back from where they were, had to go back into hospital and deteriorated each time, because it was quite traumatic every time someone had to go into hospital.
 - The other measure of success was that Adult Care needed this to work, i.e. self-management for longer so people did not come in to long term care and support needs, including looking from a budgetary viewpoint, so that people were staying at home and maximising their independence.
 - Drawing parallels with mental capacity, where under the law people were assumed to have capacity, the assumption should be that someone would recover. Intervention at the right time and in the right way was needed and would include digital and equipment so people would not need ongoing health and social care support, or if they did, at an absolute minimum. The service would look to build confidence in terms of assistive technology as much of the direct support provided could be replaced by a technological offer.
 - An old KPI in social care that would still be used was whether someone was still at home 91 days after a reablement intervention as an indicative measure that people were not going into hospital or elsewhere. It allowed you to see where people were at that point in either system. The best outcome would be a healthier resident population.
- Were we at the vanguard of this particular approach or were there other areas where this had taken place?
 - Different approaches had been taken, for example some areas had set up Care Trusts with all the staff together, going for structure rather than pathways. Visits to other areas such as Northumberland had been undertaken and people tended to default to thinking new structures were needed but Rotherham had chosen integrated working rather than integration. We were not a

trailblazer but in terms of the maturity of our approach many places would not have this.

- Would the decrease in community beds impact on any of the providers in a serious way?
 - The context in Rotherham was too many residential care homes, coupled with the national shortage of nursing homes due to nursing recruitment challenges, plus too many care homes which created issues with regard to safeguarding.

In terms of the bed base in intermediate care, people sometimes ended up in a bed base rather than being helped to stay at home longer. People being helped to live at home was not new as it came in from 2000 as part of the direct payments statutes and social care had overly relied on bed-based activity for far too long. It might have an impact on how the market changed but was still too early to say how that would come through. The best quality providers were wanted for remaining placements and part of the Strategic Director's statutory role was to market shape, building quality and making no aspersions in terms of any providers. A tender process for the new care and support contract jointly with the CCG was under way because we wanted that to be the best it possibly could be and it sat alongside this piece of work.

- Services were encouraged to undertake market shaping in a proactive way rather than a reactive way when a problem arose.
- Clarification was sought on the monetary split between TRFT, RMBC and RCCG and whether any large transfers of money from one partner to another had taken place with the shift from a bed base to a community base? Where were savings accrued?
 - For both RMBC and the Trust the offer was staffing, with no money moving across because it was integrated pathways, not structures, although changes to roles and what people did were being worked on. As a system across health and social care, the Better Care Fund and winter pressures money would continue to be used, together with the additional monies from the Improved Better Care Fund, which had helped fund the parallel running that had been agreed. No virement of funds took place other than in an agreed way to deliver the projects and that was part of the bridge to reach the next stage being implemented in October 2020.
- Were staff flowing either way?
 - RMBC have said to staff that if for example health or a GP practice had a building in Maltby and space it might make sense practically given the work was on a locality basis, but it would be a considered rather than a reactive view. Going back to trusted assessors, if an OT was going to see someone needing ongoing support an hour-a-week to do something, on that part of the pathway would be those decision points on what could be agreed

and tolerances. Financially this had to work based around people coming into the system and the type of intervention because the money had to last for people who needed ongoing care and support. In 12 to 18 months those discussions would happen but at that time the offer in terms of front line enablement officers had not reduced. Based on the information around activity it could have done but we wanted to make sure this had the best opportunity to happen and with the right workforce. OTs based in the Single Point of Access team were not RMBC employees but sat with us and worked with us, which was the whole principle.

- Reassurance was sought that although short term money was used for some aspects this would not be reliant in the long term on short term money?
 - Things were not reliant on the short term money; this was about building our workforce in a different way, in RMBC and the Trust.
- No-one doubted that most people would rather be treated at home or to recover at home, but could you assure me given that there would be a reduction in beds that people would not be pushed out too early? What checks would be put in place to make sure that people were ready to go home and would receive the care and support they needed?
 - This was not only people coming out of hospital; it might be someone who had been bereaved or lost their partner and their skills were not where they should be. Work was happening in the community.

Creation of the Integrated Discharge Team brought hospital and social work teams together in one room and was a positive case of partnership work between RMBC and TRFT. A single referral funnelled through the team who would say whether a person needed an intermediate care bed, or if they needed a bit more time but were medically fit for discharge, if they could possibly go back home to reablement and another intermediate care offer. The three pathways included the hospital discharge pathway but that was not the only pathway, so people would come in and out at different times. Everything was about making sure of people's safety with best outcomes at the heart of any changes made.

The Chief Nurse concurred that the two organisations had worked very closely to ensure that the Integrated Discharge Team worked really well for the hospital, for the community, for the patients and would not push people out there. They were referred and had a full assessment before leaving hospital. The team won a national award a few months ago at the HSJ Awards.

- If this is done right the Trust would save money but where would the Council save money with pressure on Adult Care because people's stay in hospital would be much shorter and the number of

people supported in the community theoretically would grow? Rotherham had an unhealthy and ageing population and there would be an age where people would be unable to be looked after at home, for example because their carer or partner had died. How in the longer term would we be able to reduce care home spaces because people would not be available to help us to be independent, whether due to age or disability?

- From a social care perspective it was known from analysis over the last three years that many people came into services because they were unaware of what was out there. This was illustrated by the abandoned contacts in the single point of access, as only around 20% went through into the next stage, because many people phoned the Council to ask for something it was not within their role to do and similarly with health. For triage under the new model the service wanted really good qualified social workers at the front door, along with the other call advisers, to be giving the right information or signposting people appropriately, with OTs as mentioned giving resolution at that point. If a grab rail was not fitted quickly for someone at risk of falls they could fall, need hospital admission and go back in that loop.

In relation to making savings, everything done at the moment was about cost avoidance for the Local Authority at that end because by not taking that kind of preventative, interventionist approach the money started to increase against every individual.

Project Alcove was a pilot with about 40 people testing Alexa and some of the case studies were amazing. Dementia was an issue, as was a growing SEN children's issue that from an Adult Care point of view was being watched. If the number of people who did not really need ongoing care and support was not minimised, the money for those people that did would not be there. Residential care would always be needed but the issues were how it would be done and how to become more innovative. Reablement was a means of providing what people needed at the right time, in the right way and was why the recovery model was the way forward. From research and experience, after six weeks intervention, aside from their health, people's confidence might not be there but as soon as they went into localities they were in and it was forever ever money. Building the six weeks recovery to give them the confidence to be as independent as possible formed part of the interventionist approach because if not the money in Adult Care would increase exponentially.

- There might be carers who were unwilling to be carers, and older women especially could have other caring responsibilities and thus pressures. Carer assessments were undertaken for people in long term provision, but had there been consideration of and support for the carers of people in short-term interventions?
- Under the Care Act carers had parity of esteem and regardless of

whether the person they were caring for wanted an assessment or not, carers had the right and entitlement to an assessment. As part of the Adult Care restructure and new adult care pathway two roles had been identified specifically for carers, one operational and another for a strategic lead, which had been a gap and the caring role needed to be looked at. From the 2011 census many people identified themselves as significant carers but probably only a couple of thousand came through the social care doorway. Carers identified themselves in different ways and might not see themselves as a carer but rather as the patient's partner.

Aim 3 in the Health and Wellbeing Strategy focused on looking at the broader term carers to ensure that when talking about signposting that people were comfortable with that. Increased use of GPS watches would enable carers to use phones to check the GPS if the cared for person tended to roam. It was a case of looking at things in different ways with the new role to really start thinking of the narrative on what was done around carers.

The Strategic Director stated that she would like to come back in 12 months' time to update the Commission about work in this area, both across the system and in social care.

- How confident were you in having sufficient resources and skills to support people from a mental health or learning disability perspective within this particular area?
- Traditionally talk about reablement defaulted to older people as there was a tendency not to think that people with learning disability or mental health needs required a reablement approach and to think of it as being about personal care.

Through reablement, staff were able to get people up and dressed but if they had nothing to do or lacked the confidence to go anywhere then reablement failed. From an RMBC perspective the resource inputted i.e. staff was for people aged 18+ from one global pot. Cultural change regarding reablement was needed in both organisations for staff to feel comfortable, as it linked to perceptions around risk. Reablement was not necessarily about a physical change; it could be about confidence. It was about staff feeling empowered to walk to the shops with someone without worrying about exceeding their time slot. The present model was very much one of seeing people in defined time slots but as part of the proof of concept the reablement workers in the pilot were told these are the people you will be working with and you determine what to do. Time was not an issue as it was non-chargeable. The managers struggled but front-line workers were overwhelmingly positive because they were seeing and doing things they knew would make a difference for individuals, which might be outside the comfort zone of previous practice.

Two six week pilots, the first with some initial problems, had taken place in preparation for implementation from the end of October. Already good outcomes were resulting from one team operating differently. Such a cultural shift would take time to cross over into mental health and learning disability but this was the aspiration and would happen.

- Members were pleased to hear the focus would be on providing care and support to achieve outcomes rather than completion of time sheets.
- The importance of continuing professional development and supervision and also having reporting structures were issues that emerged from the evaluation of the health village pilot. How confident were you that we have learned from that model?
 - As Reablement was a Care Quality Commission (CQC) registered service the supporting structures needed to be robust and would be looked at. It was also a question of helping the CQC to understand what partners wanted to achieve. There was learning for health from the health village pilot, in a different vein to that for Adult Care.

Anne Marie was thanked for her detailed presentation by the Chair and would be invited to provide a future progress update.

Resolved:-

- 1) That the Health Select Commission note the information provided.

28. DEVELOPING ROTHERHAM COMMUNITY HEALTH CENTRE - JACQUI TUFFNELL, HEAD OF COMMISSIONING, NHS ROTHERHAM CCG TO PRESENT

Jacqui Tuffnell, Head of Commissioning at NHS Rotherham Clinical Commissioning Group (RCCG) gave the following short presentation recapping the context and proposals and showing the outcomes from the engagement with patients/families.

Rotherham Community Health Centre

- Rotherham Community Health Centre (RCHC) – purpose built to house the walk-in centre, GP practice, dental services and community /outpatient facilities, already includes quite a lot of therapy
- Services have changed resulting in 2/3 of the centre now being empty – clear feedback from our population that it needs to be better utilised

What will work best for the centre and our population?

- 5 options considered - CCG worked with our estates and advisers across our community and undertook a One Estate Review as well, including the Council, RDaSH and the hospital.

- Recommended option to relocate Ophthalmology outpatients enabling:
 - amalgamation of the service
 - to meet CQC requirements separating children from adults
 - ensuring the estate is fit for purpose to meet current and future capacity (double the floor space)
 - reducing the footfall substantially on the hospital site (by approximately 48000 visits per year), freeing up car parking and increasing the footfall into Rotherham's town centre, which should contribute to regeneration of the town centre
 - responding to the public's request to utilise this central, good quality facility

Slides 4-11

Responses to questions regarding:

- Being a patient/carer
- Age/Disability
- Environment in Ophthalmology Out-patients and seating sufficiency
- Travel mode to the hospital
- Parking/Drop off at the hospital
- Ease of getting to the RCHC compared with the hospital

Headlines from the engagement

107 surveys were completed over 2 days 13-14 August in ophthalmology outpatients and B6, covering a variety of clinics. People from a wide variety of ages and backgrounds took part. The clinics were not as busy as usual, due to the time of year, in particular a number of the paediatric appointments were DNA (Did Not Attend).

Generally, most people were very supportive of the proposal, with a substantial number who were extremely enthusiastic - 61 felt it would be easier, 22 felt it would be harder; 24 were neutral; either they felt it would be the same or were unsure.

Main points

- The majority of concerns were around parking
- A small number of people noted they live close to the hospital or on a bus route/road where they would pass the hospital, so it would be further for them
- Several people wanted assurance that the staff would be the same
- Even though the walk from car to unit would be shorter, some people will still need a wheelchair to be available
- From the patients attending B6 often on a monthly basis, there was more concern and apprehension about a change of location; often with no concrete reason (i.e. '*I like it here*'); this is felt to be due to the fact that these are likely to be the most dependent patients, who have become very familiar with the current location and process
- There were generally fairly low expectations around the

environment - *'it's OK as it is' 'it's a hospital isn't it'.*

- Other concerns raised were around traffic in the town centre, waiting for appointments and in clinic, not being called in
- Several people asked how much it would cost; so assurance that we are spending the Rotherham pound well
- It was also noted that patients are brought to ophthalmology from other areas of the hospital – those mentioned were neuro and the Urgent and Emergency Care Centre (UECC). It was queried how this would work if the department was to move, how often this is needed, and what the impact could be on appointments if staff are called to TRFT site, or the implications for moving patients round the site.

Supporting the change

- Parking – there is some on-site parking at RCHC and a drop off zone will be created, there are a number of car parks in a short walking distance
- Urgent patients from other areas – a small 'urgent' service will continue at TRFT connected to the staff who will be providing surgery
- Rotherham pound – the department is in need of an upgrade particularly to split paediatrics from adult services and insufficient space currently therefore investment is required whether this is at the hospital or RCHC
- Long term attenders – consideration of the impact of the change for this group – support and assurance

Next steps

- Incorporate the findings from the engagement into the business proposal
- Business proposal to Governing body and Hospital Trust Board in September or October
- If approved, building work to commence in the autumn and service to move by next April

Angela Wood, Chief Nurse at TRFT viewed the proposals as a positive opportunity for the Trust to make sure the ophthalmology services were the best they could possibly be and in the right environment. Staff had been heavily involved in looking at the site and ensuring it would be fit for purpose. She had visited with the Board, non-executive Directors and other colleagues and talked to the teams about the proposal and how that would impact on the extra outcomes they could give to the patients.

The following issues were raised and discussed:-

- Following on from the concerns raised above, will the proposals cover if patients had to go to ophthalmology from neuro or from the Urgent and Emergency Care Centre?
 - Urgent patients have been planned for and would not have to transfer down to the health centre. It was the day-to-day activity in

the unit with patients who were programmed and planned to have an appointment who would go to the Community Health Centre, not the urgent service.

- Had there been any progress on arrangements for pharmacy provision?
 - Nothing definite had been agreed but it formed part of the case for TRFT. Pharmacy was currently provided from up at the hospital and it was a question of whether or not an element of that service would transfer in situ. Patients would not be required to go to the hospital to collect their pharmacy products.

Members noted the information provided and were supportive of the proposals following the public engagement.

Jacqui was thanked by the Chair for her presentations.

Resolved:-

- 1) That a further report be provided in 2020 once the changes to the ophthalmology outpatient service had been implemented to evaluate the impact of the changes.

29. **MATERNITY AND BETTER BIRTHS - JUNE LOVETT, THE ROTHERHAM FOUNDATION TRUST, TO PRESENT**

June Lovett, Associate Chief Nurse and Head of Nursing, Midwifery and Professions at The Rotherham NHS Foundation Trust (TRFT) gave the following presentation to provide an overview of current activity and the course of direction for maternity services.

Work to improve the strategy for maternity services was particularly focused on the seven key lines of enquiry within the national “Better Births” strategy. These encompassed stillbirth and neonatal deaths; intrapartum brain injuries; personalised care plans; choice agenda; continuity of care; midwifery settings; and smoking.

What’s working well

- * Partnership working across the place e.g. one Personalised Care Plan
- * Local Maternity System Board (LMS) and Hosted Network (HN) Collaborative approach, jointly chaired by Louise Barnett and Chris Edwards
- * TRFT representation and attendance at the SY&B ICS Local Maternity System
- * Local Maternity System Board and place working
- * Rotherham Maternity Transformation Plan including new tracker development and Funding Plan – sets agenda for next 12 months
- * Robust governance arrangements and reporting structures set up:
 - Better Births Group (in Rotherham) – Key external stakeholders including Maternity Voices Partnership (MVP), service user

representation

- Sub Groups in place for progression of the 7 Key Lines of Enquiry
 - Action and Monitoring Logs created and maintained and reported to Better Births Group

- * Reporting into the Maternity Governance Group
- * Maternity Voices Partnership enhancing women and families engagement – robust and active group
- * Leadership, dedicated, energised and enthusiastic Team to drive forward transformation – staff engagement, ownership and vision
- * Place Partnership working to improve the health and wellbeing of mum and baby such as smoking cessation, and sub groups with appropriate representation
- * LMS Achievement of Continuity of Carer LMS trajectory 20% and Use of a Personalised Care Plan 40%
- * Commitment and support from CCG Communication Lead regarding a communication Strategy to help the service raise its profile and encourage women to use the service
- * Involvement in the development of the Rotherham Health App – early stages

Smoking cessation was viewed as a golden thread across all the workstreams, ensuring the best health of the mother to then give the best chance in terms of health outcomes for the baby. A strong smoking reduction focus for women would make a huge difference in relation to the Public Health agenda, on which TRFT worked collaboratively and in parallel with Public Health colleagues.

What are we worried about?

- * Achievement of all future key trajectories and sustainable support
- * The Rotherham NHS Foundation Trust Estates provision that is required to progress the Place Plan – such as a Alongside Midwifery Led Unit, Hubs in communities Delivery Suite alterations including Bereavement Suite and Greenoaks relocation
- * Achievement of 35% Continuity of Carer by 31 March 2020 and embedding a new service model
- * Sustained funding and commitment in relation to workforce staffing for achievement of continuity of carer
- * On call processes and business continuity at times of increased capacity on the delivery suite, especially as simultaneously changing the service model
- * Improvement in relation to Maternity Data set information and Performance Dashboard information regarding Smoking Cessation Service – demonstrate outputs and difference made
- * Marketing of Rotherham Maternity Services

Hubs at Aston, Maltby and Rawmarsh would not only be for maternity services but around the children's agenda as well to offer a one-stop service for some of these community services rather than coming into the hospital.

What needs to happen, by when?

- * Continued strong and focused leadership and committed Team – clarity and driving forward
- * Refresh Maternity Transformation Plan by 30 August 2019 and including the plans regarding the prevention, Public Health and digital agenda
- * Continue with TRFT robust governance, monitoring and reporting arrangements
- * Plans in place for estates requirements and Hub set up support – Greenoaks relocation imminent, look at triage area
- * Continuity of Carer Sub Group actively progressing plans to achieve the trajectory – increase in staffing for the new model
- * Maternity Escalation Plan in place since May and Maternity On call Rota for acute services - commenced on 19 August 2019 to ensure a safe service
- * Set up of the new Maternity Hosted Network and Local Maternity System (LMS) Collaborative Group – 10 September 2019 and appointment of Maternity Clinical Lead
- * New Smoking Cessation Service Performance Dashboard from August 2019
- * New Maternity Digital Group established - commenced 14 August 2019
- * Raise the profile of Rotherham Maternity Services – Communication Strategy and marketing - Maternity and Family Showcase commencing 4 September 2019 to learn about services

The first Maternity and Family Showcase, featured a number of market-type stalls from both maternity and children's services as well as external bodies such as Healthwatch and the Fire service. Intentions were to hold an event on the first Wednesday of every month and to keep building on it to raise the profile of maternity services.

Discussion ensued on the following points:-

- Details about the current breastfeeding service.
 - Breastfeeding was not a workstream within "Better Births" but the Trust was proactively looking at increasing breastfeeding, both at birth and sustained further down the line. The service was accredited for its birth and breastfeeding and would be seeking re-accreditation in December. The hospital was committed to ensuring women had the right support for breastfeeding, which also fitted in with the Public Health agenda. Workstreams were ongoing around the breastfeeding aspects and from a monitoring point of view breastfeeding statistics were overseen by Performance Data Boards and the local authority. At the showcase event a specific stand around breastfeeding had generated plenty of interest.
- Support for patients to access the complaints procedure.

- If anybody had concerns the service tried to address those immediately but if not there were a number of aspects. The birth afterthoughts service was initiated in 1998, not so much for complaints but rather because sometimes there were felt to be unanswered questions, as the service could seem a bit like a jigsaw where people could not always quite put all the pieces together. For example, in the delivery room if it had been necessary to get the baby out quickly without an opportunity to ask questions about what had happened. The service could meet the family, talk to them about their whole birth experience, use their records and hopefully answer any questions, although that was not really a complaint. The birth afterthought service was embedded and if unanswered questions were not addressed they could become a complaint if people felt they had not had that opportunity.

Families would be supported to contact the complaints service and there was also Healthwatch but the service was very open in trying to go and speak with families to try to address issues. Although women might be in hospital for a period of time when they returned home they also still had continuing care.

It was confirmed that information about the afterthoughts service and the complaints service were provided in the information given to women accessing the service.

- Statistics and information to come back on how successful the achievement of the future key trajectories, sustainable support and the 35% continuity of carer by 31st March 2020 had been.
 - Plans were in place to achieve these and a future update could be provided. It was clarified that the percentage target was a collective one across the sub-region, not an individual target for Rotherham. Services wanted to achieve a high percentage, making sure that when women were booked on a pathway they had a small team of midwives providing that continuity of care as it was about building trust and that relationship. It was a question of getting the model right and keeping a safe model and the future plans would increase the models of care for the different groups of patients.
- Use of the Mjog service as well as developments with the Rotherham Health App.
 - Although unfamiliar with Mjog, maternity services had been keen to get involved with the Rotherham Health App at an early stage to give women a choice about access to information. At the moment the personalised care plan was a paper version because it belonged to the woman but the service was looking to an electronic version as well and the app would be a great way to do that. The service also wanted to look at the App for self-referral processes.
- For marketing the service to be first choice and letting people know

how good it was, would the service have a presence at Rotherham Show?

- Yes this was planned.

- Cllr Roche confirmed that smoking cessation in pregnancy was funded by the Council. It was closely monitored as one of the performance indicators and had met the target last year. Rotherham was strict in how smoking cessation was measured as when pregnant women presented they had a CO2 test every time unlike other places which simply asked if they smoked. This whole area was also taken to the Place Board which in turn reported to the Health and Wellbeing Board.
- Statistics for smoking cessation were requested together with statistics on breastfeeding.

Members were invited to attend one of the open events.

June was thanked for her comprehensive presentation and would be invited back to report on progress.

Resolved:-

- 1) To note the information provided on plans for maternity services and meeting the requirements of the "Better Births" guidance.
- 2) That statistics on smoking cessation and breastfeeding be provided for the Health Select Commission.

30. HEALTHWATCH ROTHERHAM

No issues had been raised by Healthwatch in advance of the meeting.

Members raised concerns that Healthwatch had not been in attendance at the meeting.

31. SOUTH YORKSHIRE, DERBYSHIRE, NOTTINGHAMSHIRE AND WAKEFIELD JOINT HEALTH OVERVIEW AND SCRUTINY COMMITTEE UPDATE

The Governance Advisor confirmed that the committee had not met since the last Health Select Commission meeting but that a meeting was currently being arranged, probably to be held in October.

With regard to the Hospital Services Programme, the hosted networks for the five specialties were now operational. The intention was to let these gain traction and deliver changes through transformational work for 12-18 months before considering any potential service reconfiguration.

32. MINUTES OF THE PREVIOUS MEETINGS HELD ON 13TH JUNE AND 11TH JULY, 2019

Consideration was given to the minutes of the previous meetings of the Health Select Commission held on 13th June, 2019 and 11th July, 2019.

Further to Minute No. 3 (Minutes of the previous meeting held on 11th April, 2019) the Autism Strategy had been confirmed for the meeting in November and possibly an update on the Carers Strategy for February, although that could be later in the year in light of the discussion on Intermediate Care and Reablement.

With regard to Minute No. 4 (Yorkshire Ambulance Service) the service might be looked at by the joint health scrutiny body later in the year.

Members raised the possibility of the Health Select Commission setting up a working group before this if further investigation identified a need for local scrutiny, as various issues had been raised anecdotally. The Chair was actively following up the previous issue that had been raised.

Further to Minute No. 5 (Sexual Health Strategy) and a question regarding the gender imbalance in new STI diagnosis for people aged 15-30 and how Rotherham compared with other areas – further research had shown a similar distribution in other areas. The recommendations from Health Select Commission would be discussed at the Strategy Group meeting on 17th September, 2019 with feedback expected for the HSC meeting in October. The Equality Analysis was being finalised to go with the final refreshed strategy and would be sent through.

From Minute No. 6 (Response to Scrutiny Workshop – Adult Residential and Nursing Care Homes), follow up information on capturing service user voice in residential and nursing care homes had been provided. Healthwatch had not undertaken a great deal of this to date but were keen to do more and had been involved in the engagement work on intermediate care and reablement. They had legal powers to “Enter and View” and had discussed how they would look to introduce these at a recent Registered Managers Meeting.

From an Adult Care perspective, capturing the service user voice formed part of the work on quality. It was also being looked at across the Yorkshire and Humber region as well through Association of Directors of Adult Social Services (ADASS), so there would be more concrete activity to report on early in 2020.

Councillor Roche informed the Select Commission that two care homes which had previously closed, in Maltby and in Greasbrough, would be re-opening after being taken over by two new organisations. Adult Care were working with the new companies and would keep a close eye on the quality of those care homes. It was also reported that at that time Rotherham had no care homes in measures.

Resolved:- That the minutes of the previous meetings held on 13th June, 2019 and 11th July, 2019 be approved as a correct record, subject to the following correction from July regarding Minute No. 5 Recommendation 4 which should refer to the Sexual Health Strategy Group.

33. COMMUNICATIONS

The Chair congratulated Cllr R Elliott on his appointment as Vice Chair.

Information Pack

Contained within the information pack disseminated to the Commission were:-

- Presentation from the My Front Door seminar
- Presentation from Healthy Weight Declaration seminar – with questions for Members to send a response to the Cabinet Member or Public Health team
- Notes from the quarterly health briefing with health partners
- Health and Wellbeing Board minutes from July
- Year end Performance Report for the Rotherham Integrated Health and Social Care Place Plan

No questions were asked or comments made on the information pack.

Improving Access to Psychological Therapies (IAPT) Service

It was confirmed that the IAPT team had now moved from Clifton Lane to a more central location at the Centenary Clinic on Effingham Street (formerly Clearways).

Infertility Treatment

Proposals to improve access to services, including for same-sex couples, had previously been circulated. No further information was requested.

Drug and Alcohol Treatment and Recovery Services

A small number of Members would have a further visit to Carnson House to learn more about the challenges faced by people with long term methadone use in giving up their methadone prescriptions.

34. URGENT BUSINESS

There was no urgent business to report.

35. DATE AND TIME OF NEXT MEETING - THURSDAY, 10TH OCTOBER, 2019, COMMENCING AT 2.00 P.M. IN ROTHERHAM TOWN HALL

Resolved:- That the next meeting of the Health Select Commission take place on Thursday, 10th October, 2019, commencing at 2.00 p.m.