

Public Report Audit Committee

Committee Name and Date of Committee Meeting

Audit Committee - 19 January 2021

Report Title

Mid-Year Treasury Management and Prudential Indicators Monitoring Report – 2020/21

Is this a Key Decision and has it been included on the Forward Plan?

Strategic Director Approving Submission of the ReportJudith Badger, Strategic Director of Finance and Customer Services

Report Author(s)

Rob Mahon, Head of Corporate Finance 01709 254518 or rob.mahon@rotherham.gov.uk

Ward(s) Affected Borough-Wide

Report Summary

Mid-Year Treasury Review

The regulatory framework of treasury management requires that the Council produces a mid-year treasury review, this being in addition to the forward looking annual treasury strategy and backward looking annual treasury report.

This report is the mid-year review for 2020/21. It also incorporates the needs of the Prudential Code to ensure adequate monitoring of the capital expenditure plans and the Council's prudential indicators (PIs).

It is also a requirement that any proposed changes to the 2020/21 prudential indicators are approved by Council.

The monitoring as set out in the Appendix to the report is structured to highlight the key changes to the Council's capital activity (the PIs) and the actual and proposed treasury management activity (borrowing and investment).

The key messages for Members are:

- a. Investments the primary governing principle remains security over return and the criteria for selecting counterparties continues to reflect this.
- b. Borrowing The Council will maintain its strategy of being under-borrowed against the capital financing requirement and continue to use local authority short term borrowing to meet all borrowing requirements, as the most cost effective approach in the current financial climate. This position will remain under review and an update of the strategy will be presented to Members within the Budget and Council Tax 2021/22 report to Council in March 2021.
- c. Governance strategies and monitoring are undertaken by Audit Committee.

Recommendations

1. Audit Committee is asked to note the contents of the report.

List of Appendices Included

Appendix – Mid-Year Treasury Management and Prudential Indicators Monitoring Report – 2020/21.

Background Papers

Budget and Council Tax Setting Report 2020/21 to Council on 26th February 2020, Including the Treasury Management Strategy 2020/21

Consideration by any other Council Committee, Scrutiny or Advisory Panel No.

Council Approval Required

No

Exempt from the Press and Public

No.

1. Background

- 1.1 **Mid-Year Treasury Review** The CIPFA Treasury Management Code of Practice includes a requirement that Members receive a mid-year treasury review, in addition to the forward looking annual treasury strategy and backward looking annual treasury report required previously.
- 1.2 This review as fully set out in the Appendix meets the revised requirement as set out in section 1.1 above. It also incorporates the needs of the Prudential Code to ensure adequate monitoring of the capital expenditure plans and the Council's prudential indicators (PIs). The Treasury Management Strategy and PIs were previously reported to Cabinet on 17th February 2020 and approved by Council on 26th February 2020.

2. Key Issues

- 2.1 Mid-Year Treasury Review The review as set out in the Appendix provides Members with details of mid-year performance against the plan.
- 2.2 The key messages for Members are:
 - A. Investments the primary governing principle remains security over return and the criteria for selecting counterparties continues to reflect this.
 - B. Borrowing The Council will maintain its strategy of being under-borrowed against the capital financing requirement and continue to use local authority short term borrowing to meet all borrowing requirements, as the most cost effective approach in the current financial climate. This position will remain under review and an update of the strategy will be presented to Members within the Budget and Council Tax 2021/22 report to Council in March 2021.
 - C. Governance strategies and monitoring are undertaken by Audit Committee.

3. Options considered and recommended proposal

3.1 Mid-Year Treasury Review – The review as set out in the Appendix indicates performance is in line with the plan and no proposals to vary the approach for the remainder of the year are proposed.

4. Consultation on proposal

4.1 The continuing approach to treasury management has been discussed with the Council's external Treasury Management Advisers, Link Asset Services, who have confirmed this is a prudent approach given current market conditions.

5. Timetable and Accountability for Implementing this Decision

5.1 The report is for Audit Committee information and noting.

6. Financial and Procurement Advice and Implications

- 6.1 Treasury Management forms an integral part of the Council's overall financial arrangements.
- 6.2 The assumptions supporting the capital financing budget for 2020/21 and for future years covered by the Council's MTFS were reviewed in light of economic and financial conditions and the capital programme.
- 6.3 The current strategy is to maintain the Council's position of being underborrowed against the Capital Financing Requirement and to optimise cashflows by using short-term loans rather than taking out new longer term debt. This strategy takes advantage of the low interest rates currently available for short term loans and generates savings against the 2020/21 budget which are reflected in the financial monitoring reports.
- 6.4 There are no direct procurement implications associated with this report.

7. Legal Advice and Implications

7.1 It is a requirement that changes to the Council's prudential indicators are approved by Council.

8. Human Resources Advice and Implications

8.1 There are no Human Resource implications arising from the report.

9. Implications for Children and Young People and Vulnerable Adults

9.1 The report does not impact the Children's and Adult Social care budgets.

10. Equalities and Human Rights Advice and Implications

10.1 There are no implications arising from this report to Equalities and Human Rights.

11. Implications for Partners

11.1 There are no implications arising from this report to Partners or other directorates.

12. Risks and Mitigation

12.1 Regular monitoring of treasury activity ensures that risks and uncertainties are addressed at an early stage and hence kept to a minimum.

13. Accountable Officers

Graham Saxton, Assistant Director – Financial Services Rob Mahon, Head of Corporate Finance

Approvals obtained on behalf of Statutory Officers:-

	Named Officer	Date
Chief Executive	Sharon Kemp	Click here to
		enter a date.
Strategic Director of Finance &	Graham Saxton	Click here to
Customer Services		enter a date.
(S.151 Officer)		
Head of Legal Services	Bal Nahal	Click here to
(Monitoring Officer)		enter a date.

Report Author: Rob Mahon, Head of Corporate Finance

This report is published on the Council's <u>website</u>.

Mid-Year Prudential Indicators and Treasury Management Monitoring

1. Introduction and Background

- 1.1 The CIPFA Treasury Management Code of Practice includes a requirement that the Council receive a mid-year treasury review, in addition to the forward looking annual treasury strategy and backward looking annual treasury report required previously.
- 1.2 This report meets that requirement. It also incorporates the needs of the Prudential Code to ensure adequate monitoring of the capital expenditure plans and the Council's prudential indicators (PIs). The Treasury Management Strategy and PIs for 2020/21 were previously reported to Cabinet on 17th February 2020 and approved by Council on 26th February 2020.
- 1.3 The Council's revised capital expenditure plans and the impact of these revised plans on its financing are set out below in Sections 2.2 and 2.3 respectively. The Council's capital spending plans provide a framework for the subsequent treasury management activity. Section 3 onwards sets out the impact of the revised plans on the Council's treasury management indicators.
- 1.4 The underlying purpose of the report supports the objective in the CIPFA Code of Practice on Treasury Management and the Communities & Local Government Investment Guidance. This states that Members receive and adequately scrutinise information on the treasury management service.
- 1.5 The underlying economic and financial environment remains difficult for the Council, foremost being the improving, but still challenging, concerns over investment counterparty risk. This background encourages the Council to continue maintaining investments short term and with low risk counterparties. The downside of such a policy is that investment returns remain low. This situation has been further exacerbated by the economic impact of the Covid-19 pandemic, that has seen the Bank of England base rate fall to 0.1%.
- 1.6 As the Council continues to utilise the short term borrowing market to generate interest rate savings as part of approved budget plans, the level of short term borrowing will continue to rise. As a result of this the Council increased its prudential indicator for borrowing volumes with a maturity date less than 12 months, to 25% of total borrowing as part of the 2020/21 Treasury Management Strategy. Whilst the Covid-19 pandemic has seen severe impacts to the global economy, its reduction in the base rate has also lead to a significantly reduced cost of short-term borrowing, enabling the Council to generate greater savings from its strategy.
- 1.7 On 26th November PWLB made a significant change to their long-term borrowing rates decreasing them all by 1%. The key features of this change were to allow local authorities to access cheaper long term borrowing but under a more restrictive borrowing arrangement that would allow the PWLB to prevent borrowing for commercial investments. The PWLB will no longer lend to any local authority that has any plans to buy investment assets primarily for

yield anywhere in their capital programme. The immediate impact of this decision has seen PWLB 50 year borrowing levels fall to 1.5% and below but with that short-term borrow falling, to as little as 0.3% for 3 months, for example. The Council keeps interest rates under constant review within its borrowing strategies and decisions on the mix of long-term and short-term borrowing.

1.8 The Strategic Director for Finance & Customer Services can report that the basis of the Treasury Management Strategy, the Investment Strategy and the PIs (aside from the under 12 months indicator referenced above) have not changed from that set out in the approved Treasury Management Strategy (February 2020).

2. <u>Key Prudential Indicators</u>

- 2.1. This part of the report is structured to update:
 - The Council's latest capital expenditure plans;
 - How these plans are being financed;
 - The impact of the changes in the capital expenditure plans on the PIs and the underlying need to borrow; and
 - Compliance with the limits in place for borrowing activity.

2.2 Capital Expenditure (PI)

2.2.1 This table shows the current forecast estimates for capital expenditure. This position reflects slippage on the capital programme from 2019/20 which was rolled into 2020/21, as reported in the financial outturn report to Cabinet in July 2020, and new scheme approvals during the year.

Capital Expenditure by Service	2020/21 Original Estimate £m	2020/21 Revised Estimate £m
Children and Young People's Services	12.508	12.900
Assistant Chief Executive	0.627	0.424
Adult Care & Housing	4.720	4.461
Finance and Customer Services	7.481	9.712
Regeneration and Environment	43.552	51.969
Capitalisation Direction	2.000	2.000
Total Non-HRA	70.888	81.466
Adult Care & Housing – HRA	47.723	57.634
Total HRA	47.723	57.634
Total	118.611	139.100

2.3 Impact of Capital Expenditure Plans

2.3.1 Changes to the Financing of the Capital Programme

The table below draws together the main strategy elements of the capital expenditure plans (above), highlighting the expected financing arrangements of this capital expenditure.

Capital Expenditure	Original Estimate	Revised Estimate	
	£m	£m	
Total spend	118.611	139.100	
Financed by:			
Capital receipts	21.272	12.465	
Capital grants, capital contributions &			
other sources of capital funding	63.653	83.196	
Borrowing Need	33.686	43.439	
Total Financing	118.611	139.100	
Unsupported Borrowing	33.686	43.439	
Borrowing Need	33.686	43.439	

The borrowing element of the table increases the underlying indebtedness of the Council by way of the Capital Financing Requirement (CFR), although this will be reduced in part by revenue charges for the repayment of debt (the Minimum Revenue Provision (MRP). This direct borrowing need may also be supplemented by maturing debt and other treasury requirements.

2.3.2 The increase in borrowing need for 2020/21 (£9.753m) reflects the re-profiling of capital expenditure & financing.

2.3.3 Changes to the Capital Financing Requirement (PI), External Debt and the Operational Boundary (PI)

The table below shows the CFR, which is the underlying external need to borrow for a capital purpose. It also shows the expected debt position over the period. This expected debt position has previously been used as the basis for the Operational Boundary PI. This was set at the beginning of the financial year at £885.699m. There may be periods where the actual position rises above the Operational Boundary, but this is acceptable practice. It is the Authorised Limit which the Council must not breach. However during 2020/21 it is not expected that the Operational Boundary will be breached as the Council continues to utilise short term borrowing and remain under-borrowed.

2.3.4 In addition to showing the underlying need to borrow, the Council's CFR includes other long term liabilities which have been brought on balance sheet, for example, PFI schemes and finance lease assets. No borrowing is actually required against these schemes as a borrowing facility is already included in

the contract and there has been no change in the borrowing need resulting from these requirements.

- 2.3.5 The current CFR estimate for 2020/21 is £876.956m and this figure represents an increase of £34.753m when compared to the 2019/20 year-end position of £842.203m. The increase is predominantly due to reflecting the Councils approved Capital Programme within the revised CFR estimate, a further adjustment is made to reflect the repayments of borrowing within PFI schemes. These two adjustments are detailed below;
 - The estimated borrowing need for the year £43.439m net of the Minimum Revenue Provision charge for the year (£5.657m)
 - The repayments of borrowing contained within PFI and similar schemes (£3.028m).

In addition, the overall Capital Financing Requirement for 2020/21 has increased due to a review of how MRP charges for PFI assets are reflected in the overall CFR. This does not impact on revenue costs, but it does more accurately reflect the Council's overall CFR position.

	2020/21	2020/21
Prudential Indicator – Capital Financing Requirement	Original Estimate	Revised Estimate
	£m	£m
CFR – Non Housing	458.929	447.597
CFR – Housing	305.075	305.870
Total CFR excluding PFI, finance leases and similar arrangements	764.004	753.467
Net movement in CFR excluding PFI, finance leases and similar arrangements	31.811	37.782
Cumulative adjustment for PFI, finance leases and similar arrangements	123.489	123.489
Net movement in CFR	-2.760	-3.028
Total CFR including PFI, finance leases and similar arrangements	887.493	876.956
Net movement in overall CFR	29.051	34.753
Prudential Indicator – Operational Boundary	Original Estimate	Current Position
Borrowing	762.210	753.467
Other long term liabilities*	123.489	123.489
Total Debt 31 March	885.699	876.956

* Includes on balance sheet PFI schemes, finance leases and similar arrangements, etc.

Former SYCC Operational Boundary for External Debt	2020/21 Original Estimate £m	Current Position £m	2020/21 Revised Estimate £m
Borrowing	19.689	0.000	0.000
Other long term liabilities	0.000	0.000	0.000
Total Debt 31 March	19.689	0.000	0.000

^{*}The operational boundary for Former SYCC debt has been removed now that the final loan has been repaid.

3. <u>Limits to Borrowing Activity</u>

3.1 The first key control over the treasury activity is a PI to ensure that over the medium term, gross and net borrowing will only be for a capital purpose. Gross and net external borrowing should not, except in the short term, exceed the total of CFR in the preceding year plus the estimates of any additional CFR for 2020/21 and next two financial years. This allows some flexibility for limited early borrowing for future years. The Council has approved a policy for borrowing in advance of need which would only be undertaken if this proves prudent to do so.

RMBC	2020/21 Original Estimate £m	2020/21 Revised Estimate £m
Gross Borrowing	732.210	720.506
Plus Other Long Term liabilities*	123.489	123.489
Total Gross Borrowing	855.699	843.995
CFR*	887.493	876.956
Total Gross Borrowing	855.699	843.995
Less Investments	20.000	20.000
Net Borrowing	835.699	823.995
CFR*	887.493	876.956

^{*} Includes on balance sheet PFI schemes, finance leases and similar arrangements, etc.

- 3.2 The Strategic Director for Finance & Customer Services reports that no difficulties are envisaged for the current or future years in complying with this PI.
- 3.3 A further PI controls the overall level of borrowing. This is the Authorised Limit which represents the limit beyond which borrowing is prohibited, and

needs to be set and revised by Members. It is the expected maximum borrowing need with some headroom for unexpected movements. This is the statutory limit determined under section 3 (1) of the Local Government Act 2003.

Authorised limit for external debt (RMBC)	2020/21 Original Indicator	2020/21 Revised Indicator	
	£m	£m	
Borrowing	784.004	773.467	
Other long term liabilities*	123.489	123.489	
Total	907.493	896.956	

^{*} Includes on balance sheet PFI schemes, finance leases and similar arrangements, etc.

Former SYCC - Authorised Limit for External Debt	2020/21 Original Estimate £m	2020/21 Current Position £m	2020/21 Revised Estimate £m
Borrowing	19.689	0.000	0.000
Other long term liabilities	0.000	0.000	0.000
Total	19.689	0.000	0.000

3.4 The revised SYCC authorised limit for external debt is now £0 as the final SYCC loan has been fully repaid. The Strategic Director for Finance & Customer Services reports that no difficulties are envisaged for the current or future years in complying with this PI.

4. Treasury Strategy 2020/21

4.1 **Debt Activity during 2020/21**

4.1.1 The expected borrowing need is set out below:

	2020/21	2020/21
RMBC	Original Estimate	Revised Estimate
	£m	£m
CFR	887.493	876.956
Less Other Long Term Liabilities*	123.489	123.489
Net Adjusted CFR (y/e position)	764.004	753.467
Borrowed at 30/09/20	715.367	682.830
Invested at 30/09/20	-20.000	-59.760
Under borrowing at 30/09/20	68.637	130.397
Borrowed at 30/09/20	715.367	682.830
Estimated additional borrowing to be taken October to March 2021	0.000	37.676
Total Borrowing	715.367	720.506
Under borrowing at 31/03/21	48.637	32.961
Level of short term borrowing as 31/3/21		385.069

- * Includes on balance sheet PFI schemes, finance leases and similar arrangements, etc.
- 4.1.2 The Council is currently significantly under-borrowed. The delay in borrowing long-term reduces the cost of carrying borrowed monies when yields on investments are low relative to the borrowing rates. Based on current borrowing rates and investment returns the differential is around 1.2% and if the Council was fully borrowed the additional cost per year would amount to over £5m (Under borrowing and ST borrowing X 1.2%). The delay in taking out new long-term borrowing does give rise to an element of interest rate risk, as longer term borrowing rates may rise but this position is being closely monitored and the overall position carefully managed. It is expected that the current base rate conditions will continue for a number of years.
- 4.1.3 During the six months to 30 September 2020 the Council has taken out the following amounts of short-term borrowing shown in the table below. The borrowing taken highlights the Council's current position of utilising low rate short term loans to generate significant savings. The following loans were required for a combination of debt refinancing, pension fund payments profile and cashflow management.

Lender	Principal	Туре	Term	Interest Rate %
Local Authority	£10,000,000	Temp	13 Months	1.10
Local Authority	£5,000,000	Temp	11 Months	1.00
Local Authority	£15,000,000	Temp	11 Months	1.00
Local Authority	£5,000,000	Temp	11 Months	1.00
Local Authority	£5,000,000	Temp	11 Months	1.00
Local Authority	£10,000,000	Temp	11 Months	1.00
Local Authority	£10,000,000	Temp	11 Months	0.95
Local Authority	£5,000,000	Temp	11 Months	0.95
Local Authority	£10,000,000	Temp	11 Months	0.80
Local Authority	£5,000,000	Temp	11 Months	0.55
Local Authority	£5,000,000	Temp	11 Months	0.55
Local Authority	£10,000,000	Temp	11 Months	0.50
Local Authority	£15,000,000	Temp	10 Months	0.90
Local Authority	£10,000,000	Temp	10 Months	0.90
Local Authority	£5,000,000	Temp	9 Months	1.00
Local Authority	£5,000,000	Temp	9 Months	1.00
Local Authority	£8,000,000	Temp	9 Months	0.90
Local Authority	£5,000,000	Temp	9 Months	0.90
Local Authority	£5,000,000	Temp	9 Months	0.89
Local Authority	£5,000,000	Temp	9 Months	0.90
Local Authority	£5,000,000	Temp	9 Months	0.90
Local Authority	£14,000,000	Temp	9 Months	0.85
Local Authority	£5,000,000	Temp	9 Months	1.00
Local Authority	£5,000,000	Temp	9 Months	0.95
Local Authority	£5,000,000	Temp	9 Months	0.90
Local Authority	£5,000,000	Temp	9 Months	1.00
Local Authority	£15,000,000	Temp	8 Months	0.90
Local Authority	£5,000,000	Temp	8 Months	1.00
Local Authority	£10,000,000	Temp	8 Months	0.75
Local Authority	£5,000,000	Temp	8 Months	0.50
Local Authority	£20,000,000	Temp	8 Months	0.30
Local Authority	£5,000,000	Temp	7 Months	0.41
Local Authority	£20,000,000	Temp	6 Months	0.90
Local Authority	£8,000,000	Temp	6 Months	0.90
Local Authority	£2,000,000	Temp	6 Months	0.90
Local Authority	£5,000,000	Temp	6 Months	0.90
Local Authority	£5,000,000	Temp	6 Months	0.90
Local Authority	£5,000,000	Temp	6 Months	0.90
Local Authority	£10,000,000	Temp	6 Months	0.75
Local Authority	£10,000,000	Temp	6 Months	0.75

Local Authority	£10,000,000	Temp	6 Months	1.00
Local Authority	£5,000,000	Temp	6 Months	1.00
Local Authority	£10,000,000	Temp	6 Months	1.05
Local Authority	£15,000,000	Temp	6 Months	1.00
Local Authority	£20,000,000	Temp	6 Months	1.00
Local Authority	£5,000,000	Temp	6 Months	1.03
Local Authority	£5,000,000	Temp	6 Months	1.00
Local Authority	£5,000,000	Temp	6 Months	1.00
Local Authority	£20,000,000	Temp	6 Months	0.85
Local Authority	£5,000,000	Temp	6 Months	1.00
Local Authority	£5,000,000	Temp	6 Months	0.97
Local Authority	£5,000,000	Temp	6 Months	0.70
Local Authority	£5,000,000	Temp	6 Months	0.38
Local Authority	£5,000,000	Temp	6 Months	0.40
Local Authority	£10,000,000	Temp	6 Months	0.10
Local Authority	£10,000,000	Temp	5 Months	0.80
Local Authority	£3,000,000	Temp	5 Months	0.90
Local Authority	£5,000,000	Temp	4 Months	0.85
Local Authority	£10,000,000	Temp	3 Months	0.80
Local Authority	£10,000,000	Temp	3 Months	0.85
Local Authority	£10,000,000	Temp	2 Months	0.30

4.1.4 During the six months to 30 September 2020, the Council has repaid a number of long-term loans from the PWLB, and short-term loans from the Local Authority lending market. The principal repaid, and interest rates are detailed in the table below.

Included within the long-term loans is one Equal Instalment of Principal (EIP) loan for £20m is being repaid in equal half yearly instalments of £1m over its 10-year term. A second EIP loan for £1.3m is being repaid in equal half yearly instalments of £65,000 over its 10 year term. There are 5 Annuity loans on which variable amounts of principal are repaid each six months. The also shows the final payment for Former SYCC, Met Debt.

	Lender	Principal	Туре	Interest Rate %
	PWLB	£1,000,000	Fixed rate (EIP)	3.46
	PWLB	£65,000	Fixed rate (EIP)	1.89
	PWLB	£94,116	Fixed rate (Annuity)	Various
	PWLB	£10,000,000	Fixed rate	3.20
	PWLB (Met Debt)	£19,689,000	Fixed rate	5.10
<u>5.</u>	4AValsAnthoriStrategy 2020/21	£10,000,000	Temp	1.10
	Local Authority	£5,000,000	Temp	1.00
5.1	<u>Key Objectives</u>	£15,000,000	Temp	0.92
	Local Authority	£8,000,000	Temp	0.90
	Local Authority	£10,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£15,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£14,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£10,000,000	Temp	0.90
	Local Authority	£2,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.90
	Local Authority	£5,000,000	Temp	0.89
	Local Authority	£5,000,000	Temp	0.87
	Local Authority	£5,000,000	Temp	0.87
	Local Authority	£10,000,000	Temp	0.85
	Local Authority	£5,000,000	Temp	0.85
	Local Authority	£5,000,000	Temp	0.85
	Local Authority	£5,000,000	Temp	0.80
	Local Authority	£5,000,000	Temp	0.78
	Local Authority	£20,000,000	Temp	0.75
	Local Authority	£10,000,000	Temp	0.75
	Local Authority	£10,000,000	Temp	0.55
	Local Authority	£10,000,000	Temp	0.55
	Local Authority	£10,000,000	Temp	0.30

The primary objective of the Council's Investment Strategy is safeguarding the repayment of the principal and interest of its investments on time – the investment return being a secondary objective. The current difficult economic and financial climate has heightened the Council's over-riding risk consideration with regard to "Counterparty Risk". As a result of these underlying market concerns, officers continue to implement an operational investment strategy which maintains the tight controls already in place in the approved Investment Strategy.

- 5.1.1 The Council is currently operating a strategy, whereby it is utilising the low rates available in the short term inter-local authority lending market to hold a position of being under borrowed, with the vision of not entering into any long term borrowing until required. Typically, this means that the Council has less day to day cash to invest. However, this year due to significant volumes of cash grants being paid to the Council as part of the Covid 19 response and recovery and the availability of increasingly cheap short term borrowing, the Council has been carrying a larger cash balance than normal. Whilst this does bring a cost of carry the Council is in part securing interest savings for the next two financial years to support the Councils budget, by securing 2-year loan periods at cheaper rates than had been forecast and budgeted across that period.
- 5.1.2 The Council has been managing any cash surpluses into one of the following investment options, Debt Management Office (DMO currently at 0.01%), or Bank Deposits (e.g. Handlesbanken currently at 0.01%). The Council has continued to use Money Market Funds's (MMF's), which had comparable investment returns ranging from 0.2% to 0.35%. The process for using MMF's is very efficient and effective, with the added benefit that the funds the Council can access are all AAA rated.

5.2 **Current Investment Position**

The Council held £59.760m of investments at 30 September 2020, and the constituent parts of the investment position are:

Sector	Country	Up to 1 year	1 - 2 years	2 - 3 years
		£m	£m	£m
Banks	UK	10.000	0	0
DMO	UK	20.000	0	0
MMF's	UK	29.760	0	0
Total		59.760	0	0

5.3 **Risk Benchmarking**

A regulatory development is the consideration and approval of security and liquidity benchmarks. Yield benchmarks are currently widely used to assess investment performance. Discrete security and liquidity benchmarks are requirements to Member reporting and the following reports the current position against the benchmarks:

- 5.3.1 Security The Council monitors its investments against historic levels of default by continually assessing these against the minimum criteria used in the Investment Strategy. The Council's approach to risk, the choice of counterparty criteria and length of investment ensures any risk of default is minimal when viewed against these historic default levels.
- 5.3.2 **Liquidity** In respect of this area the Council set liquidity facilities/benchmarks to maintain:
 - Bank overdraft on a day-to-day basis the Council works to an agreed overdraft limit of £100,000 with the Council's bankers. Whilst a short-term increase could be negotiated less expensive short-term borrowing is accessed through the financial markets to remain within the agreed overdraft.
 - Liquid short-term deposits of at least £3m available within a week's notice.

The Strategic Director for Finance & Customer Services can report that liquidity arrangements were adequate during the year to date.

5.3.3 **Yield** – a local measure for investment yield benchmark is internal returns above the 7 day London Interbank Bid Rate (LIBID).

The Strategic Director for Finance & Customer Services can report that the return to date averages 0.18%, against a 7 day LIBID to the end of September 2020 of -0.06%. This is reflective of the Council's current approach utilising Money Market Funds to generate additional investment returns.

Based on the Council's current average cash investments of £22m, the additional return achieved compared to benchmark would be £36k.

6. Revisions to the Investment Strategy

6.1 The counterparty criteria are continually under regular review but in the light of the current market conditions no recommendations are being put to Members to revise the Investment Strategy.

7. Treasury Management Prudential Indicators

7.1 <u>Actual and estimates of the ratio of financing costs to net revenue stream</u>

This indicator identifies the trend in the cost of capital (financing costs net of interest and investment income) against the net revenue stream.

	2020/21 Original Indicator %	2020/21 Current Position %
Non-HRA	6.05	5.68
HRA	15.95	16.66

7.2 The current position reflects in-year changes to the capital programme and minor fluctuations in interest rates.

7.3 Prudential indicator limits based on debt net of investments

- Upper Limits On Fixed Rate Exposure This indicator covers a maximum limit on fixed interest rates.
- **Upper Limits On Variable Rate Exposure** Similar to the previous indicator this identifies a maximum limit for variable interest rates based upon the debt position net of investments.

RMBC	2020/21 Original Indicator	Current Position
Limits on fixed interest rates		
based on net debt	100%	80.82%
Limits on variable interest rates		
based on net debt	30%	19.18%

7.4 <u>Maturity Structures Of Borrowing</u>

These gross limits are set to reduce the Council's exposure to large fixed rate loans (those instruments which carry a fixed interest rate for the duration of the instrument) falling due for refinancing.

The current position shown below reflects the next call dates on those Council's LOBO loans that are not callable in 2020/21 and thus are regarded as fixed rate. The actual maturity date for most of these loans is greater than 50 years. This approach gives a better indication of risk and whilst there is a possibility that a loan is called with an increase in interest payable the likelihood of any LOBO loans being called in the current climate is assessed as zero for the next three years.

RMBC	2020/21 Original Indicator		Current Position	
	Lower	Upper	%	£m
Under 12 months	0%	50%	43.61%	297.761
12 months to 2 years	0%	35%	3.71%	25.328
2 years to 5 years	0%	45%	5.05%	34.508
5 years to 10 years	0%	45%	0.18%	1.260
10 years to 20 years	0%	45%	5.95%	40.637
20 years to 30 years	0%	50%	0.73%	5.000
30 years to 40 years	0%	50%	15.57%	106.336
40 years to 50 years	0%	55%	10.54%	72.000
50 years and above	0%	60%	14.64%	100.000

The former SYCC account is due to be wound up by the end of 2020/21 and the maturity structure is now fixed. As a result future limits are currently set in line with the on-going maturity profile.

Former	2020/21 Original Indicator		Current Position	
SYCC				
	Lower	Upper	%	£m
Under 12		000/	0.000/	0.000
months	0%	60%	0.00%	0.000
12 months				
to 2 years	0%	75%	0.00%	0.000
2 years to 5				
years	0%	100%	0.00%	0.000

7.5 Total Principal Funds Invested

These limits are set to reduce the need for the early sale of an investment, and show limits to be placed on investments with final maturities beyond each year-end.

The Council currently has no sums invested for periods exceeding 364 days due to market conditions. To allow for any changes in those conditions the indicator has been left unchanged.

RMBC	2020/21 Original Indicator £m	Current Position £m
Maximum principal sums invested > 364	10	0
days	10	O
Cash deposits	10	0

7.6 <u>Treasury Management Advisers</u>

Following a three year contract with Link Asset Services Treasury Solutions (LAS) for the provision of treasury management and asset finance services, the Council has extended the contract for a further year.